



## **BEHAVIORAL HEALTH SERVICES ADVISORY COUNCIL**

### *OASAS PROJECT REVIEW AGENDA – FEBRUARY 26, 2026*

#### **PROVIDER:**

Type: New OASAS Provider

Project #: CON#254031 The League Treatment Center, Inc. d/b/a League Education & Treatment Center

Staff: Bradford Ellis

#### **PROVIDER:**

Type: New OASAS Provider

Project #: CON# 254069 New York Med Center, LLC

Staff: Phillip Plessas



New York State Office of Addiction Services and Supports (OASAS)  
Bureau of Certification

## **MEMORANDUM**

### **Review of Application CA#2025.028 / CON#254031**

**TO:** Director of Certification Bureau Dena Holmes  
**FROM:** Bradford Ellis  
**DATE:** February 2, 2026  
**SUBJECT:** Application Review for The League Treatment Center, Inc. d/b/a League Education & Treatment Center

#### **APPLICANT DETAILS**

**Applicant:** The League Treatment Center, Inc  
**Application #:** 2025.028  
**CON#:** 254031  
**Purpose:** New OASAS Provider – Part 822 Outpatient Services  
**County:** Kings

#### **PROJECT SUMMARY**

The League Treatment Center, Inc. D/B/A League Education & Treatment Center (LTC) submitted a Certification Application requesting New York State Office of Addiction Services and Supports' (OASAS) approval to become a new OASAS provider of Part 822 Outpatient Services to be located at 2211 Church Avenue, Room 306, Brooklyn, NY 11226.

LTC is proposing to incorporate Part 822 Outpatient Services into its existing Office of Mental Health (OMH) certified Mental Health Outpatient Treatment and Rehabilitative Services (MHOTRS) outpatient clinic. This integration aims to provide more comprehensive and coordinated services. The proposal indicates a capacity to serve 45 clients, potentially increasing to 70, with an anticipated delivery of 2,500 units of service in the first year. LTC plans to focus on Brooklyn youth and young adults aged 12 to 25, along with their families, who are struggling with substance use issues. Additionally, they plan on helping those who have a dual diagnosis and people with developmental disabilities. The applicant intends to offer a range of services, including group, individual, family, and peer counseling; stress management; relapse prevention; aftercare support; medication-assisted treatment (MAT); vocational and educational services; legal services; and mental health services. This comprehensive approach aims to effectively address the diverse needs of the community.

The proposed site is currently leased, and the applicant has confirmed that the building is accessible to individuals with disabilities. The applicant plans on the hours of operation to be from 9:00 AM to 5:00 PM on Monday, Wednesday, and Friday, 9:00 AM to 7:00 PM on Tuesday and Thursday.

The proposed site is situated in the Flatbush area of Brooklyn, which is centrally located and easily accessible by public transportation. The intersection of Church Avenue and Flatbush Avenue is heavily trafficked and offers many parking options, including metered spaces and parking garages. Furthermore, there are numerous community-based organizations (CBOs), several daycare and Head Start programs, as well as primary care providers that will serve as referral resources for families in need of clinic services.

## NEED

According to the applicant, the Flatbush community, where the Center will be located, had a total population of 156,866 individuals in 2019. Of this population, 27.8% were under the age of 18, and 6.6% were youth aged 18-24. Notably, fifty-nine percent of children under 18 are covered by Medicaid.

According to the NYS Kings County Opioid Report released in October of 2025, there were a total of 763 Opioid deaths in the county. This number was configured from 407 heroin deaths and 361 deaths from synthetic opioids. Additionally, there were 1,002 Emergency Room visits related to opioid overdose. This number was derived from 354 heroin visits and 648 synthetic opioid visits. Finally, the report indicated there was a total of 407 admissions for hospitalization due to opioid overdose.

The League has significant expertise in serving multi-generational families. Individuals on the autism spectrum, particularly those who can connect socially with the community and peers, are especially vulnerable to misusing alcohol and experimenting with recreational substances, which will lend the program the ability to intervene in a positive, non-punitive, and non-threatening manner in working with young people who face emotional and behavioral challenges.

The League will offer services in a welcoming, supportive, and safe environment. The applicant noted that no other Brooklyn-based outpatient clinic addresses the needs of individuals with dual diagnoses of psychiatric problems and developmental challenges, alongside issues related to chemical dependency.

The applicant submitted the agenda from the March 26, 2024, Brooklyn Community Board 14 General Board meeting, which outlines their plans. Additionally, the applicant submitted a letter from Brooklyn Community Board 14 that endorsed this application.

### *LGU recommendation*

The New York City Local Government Unit (LGU) submitted a favorable recommendation on 07/02/2025 in support of this application.

### *RO recommendation*

The OASAS New York City Regional Office submitted a favorable recommendation on 11/6/2025 in support of this application.

## CHARACTER AND COMPETENCE

The League Treatment Center, Inc. d/b/a League Education & Treatment Center is a domestic not-for-profit corporation that was established through a Certificate of Incorporation filed with the New York Department of State in 1987.

Currently, the board of directors consists of 15 members, several of whom have experience in the helping fields, particularly in mental health treatment. They have one member who has the OASAS-required SUD experience through her work experience as the CEO of an OASAS-certified provider for seven years, and obtained a

master’s in healthcare management. This member is also currently a Board Member of NYS/OASAS Clinical Advisory Committee, Member of Substance Use Subcommittee of the Community Services Board NYC, Member of NYS Behavioral Health Advisory Council, and Chair of NYS Opioid Settlement Funds Advisory Board. The consultant provided an email from the CEO to confirm that the person was elected to the board at the last board meeting in December of 2025.

The applicant has submitted licenses from the Office of Mental Health (OMH) and the Office for People With Developmental Disabilities (OPWDD). These licenses were verified with representatives from their respective overseeing agencies and were found to be in good standing.

**OVERALL FINANCIAL CONDITION OF THE PROVIDER**

According to the review by the OASAS Fiscal Audit and Review Unit (FARU), the applicant is considered fiscally viable. The Applicant submitted all required fiscal information regarding their company, and no concerns were reported by FARU or the NYC Regional Office.

The applicant submitted a budget indicating a total profit of \$95,300. This figure was calculated by subtracting total expenses from total revenue. The reported expenses of \$499,700 are derived from salary/wages (\$349,000), fringe benefits (\$104,700), equipment (\$2,00), and other personal services (\$44,000). The total revenue of \$595,000 includes client fees (\$10,000), Medicaid Managed Care (\$468,000), and Medicaid fees (\$117,000) or service. The budget also indicated pre-operational expenses of \$79,475. The pre-operational expense will be paid through the Mother Cabrini Foundation Grant. The NYC Regional Office has reviewed the budget and expressed no concerns.

*First Full Year of Anticipated Program Revenues and Expenses*

Revenue Type	Anticipated Revenue	Expense Type	Anticipated Expense
Medicaid	\$585,000	Staff Salaries	\$349,000
Medicare	0	Fringe Benefits	\$104,700
Commercial Insurance	0	Administrative costs	\$46,000
Patient Fees	\$10,000	Property Expenses	0
Other:	79,475	Estimated capital cost	79,475
<b>Total Anticipated Revenue</b>	<b>\$595,000 (not including others)</b>	<b>Total Anticipated Expenses</b>	<b>\$499,700 (not including others)</b>

**ADEQUACY**

The applicant submitted an acceptable lease that includes the OASAS right to reentry language.

The following inspections and reviews were completed by OASAS’s Facilities Environment Inspection Unit (FEIU) and found the proposed space to comply with facility regulations.

- State Environmental Quality Review (SEQR): 4/14/2025
- Floor Plan Review: 5/26/25.

**COMPLIANCE**

The applicant submitted a staffing plan that meets regulatory requirements, which includes a full time director of services (Clinical Director), a part-time medical director, two full-time CASACs, a full-time LCSW/Clinical Supervisor (QHP in a discipline other than CASAC), a part-time psychiatric nurse practitioner, a full time certified

peer advocate, a full time administrative associate, and a full time billing clerk. The applicant plans to increase staffing as they build their patient census.

Policies and Procedures were reviewed, and a majority were accepted. Currently, the applicant is working on final edits for submission.

### CONTINUITY OF CARE

The applicant submitted policies and procedures that address continuity of care, including referral agreements with other service providers, as well as procedures for medical and psychiatric emergencies. The applicant has noted that they plan on having an agreement with a local opioid treatment program to help provide better continuity of care for those diagnosed with opioid use disorder. The applicant has hours of operation that will allow for services to be provided daily, including late-night services twice a week.

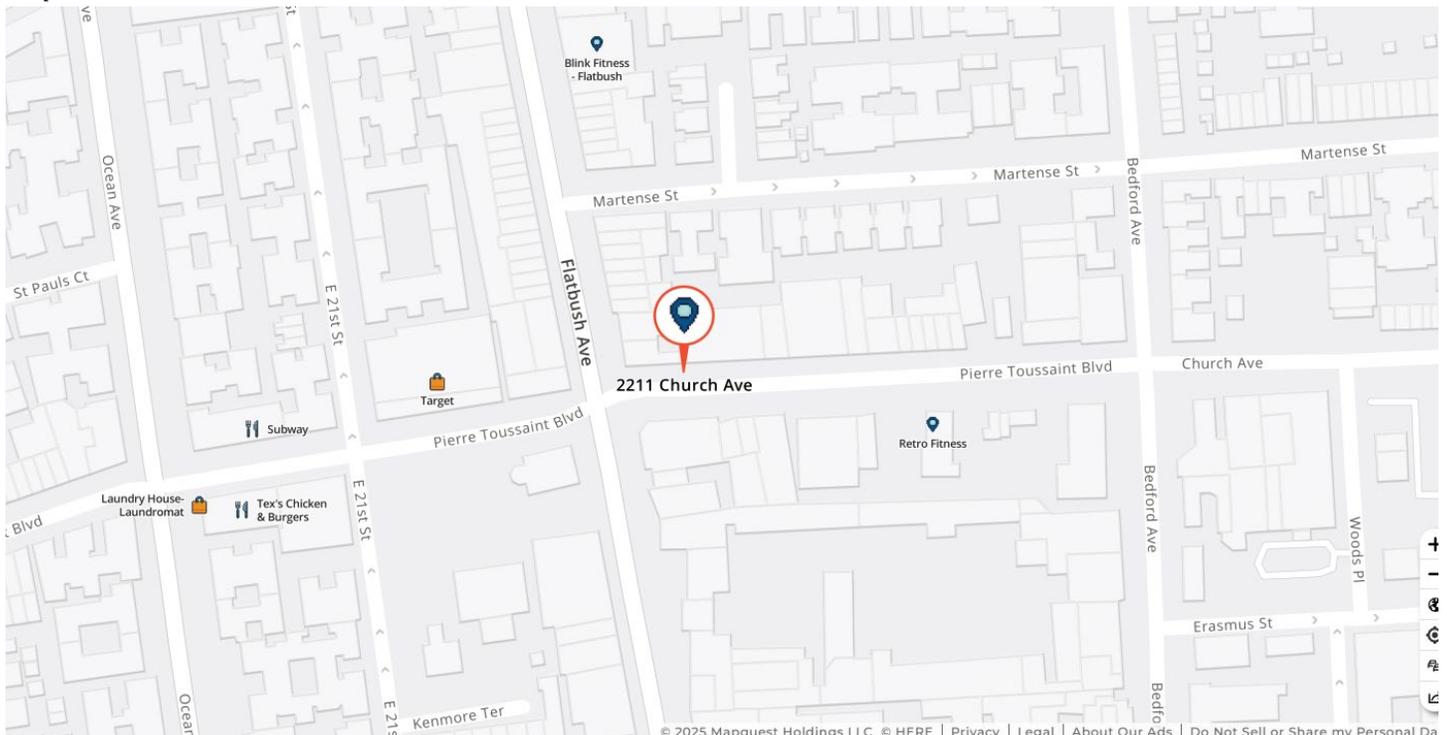
### RECOMMENDATION

OASAS' recommendation is to approve the request from The League Treatment Center, Inc. d/b/a League Education & Treatment Center to become a new OASAS provider of Part 822 Outpatient Services with the following contingencies:

- Verification of the hiring of sufficient staff to meet regulatory requirements
- OASAS inspection and approval of the completed facility
- Submission of edits made to policies and procedures for final review and acceptance
- Copy of filing receipt from the NYS Department of State indicating that the amended Certificate of Incorporation/Articles of Organization, including the OASAS required language, has been filed.

### SUPPORTING MATERIALS

Map



**FINAL DECISION**

**EFFECTIVE DATE**

## MEMORANDUM

### Review of Application #2025.069/CON#254069

**TO:** Director of Certification Bureau, Dena Holmes  
**FROM:** Phillip Plessas  
**DATE:** February 6, 2026  
**SUBJECT:** Application Review for New OASAS Provider

#### APPLICANT DETAILS

**Applicant:** New York Med Center, LLC  
**Application #:** 2025.069  
**CON#:** 254069  
**Purpose:** New OASAS Provider  
**County:** New York

#### PROJECT SUMMARY

New York Med Center, LLC (NYMC) submitted a Certification Application requesting New York State Office of Addiction Services and Supports' (OASAS) approval to become a new OASAS provider of a 20-bed Part 818 Inpatient Rehabilitation service and a five bed Part 816 Medically Supervised Inpatient Withdrawal and Stabilization services to be located at 845 Route 5 And 20, Irving, NY 14081, Chautauqua County. NYMC plans to provide high-quality and evidence-based Substance Use Disorder Treatment and Behavioral Health Services. Their Executive Team has considerable experience providing substance use disorder (SUD) services. This is the first phase of a proposed project that will encompass other levels of care.

#### NEED

NYMC held meetings with the community, including the LGU, county medical director, town supervisor, and Seneca Nation Health Board at various times in early 2025. NYMC received input regarding a significant need for treatment services for different contingents of the population. Many of the prospective coordinating service providers have been forced to refer outside the county. Stakeholders conveyed that diverse and comprehensive SUD services are urgently needed.

Local referral sources are often forced to seek care either outside the county or at the only other in-county provider, UPMC Chautauqua at WC, which offers Part 818 Inpatient Rehabilitation services. UPMC is located approximately 45 minutes to an hour away and has recently been downsized, making it increasingly difficult for agencies to secure the essential treatment their clients require.

Many of the local prospective coordinating service providers, e.g., courts, parole, probation, Social Services, and Child Protective Services, need to refer outside the county or to the only other in-county provider, University of Pittsburgh Medical Center (UPMC), in Jamestown, NY, which offers Part 818 Inpatient Rehabilitation services, located approximately 45 minutes to an hour away. Unfortunately, UPMC has recently been downsized, making it

increasingly difficult for agencies to secure the essential treatment their clients require. The site for the new program is the former Lakeshore Hospital Campus, which was the only other facility offering this level of care before its closure five years ago.

Other similar services require significant travel, as the closest Part 816.7 Medically Supervised Inpatient Withdrawal and Stabilization service is at least 25 miles away, and the closest Part 818 Inpatient Rehabilitation service is 30 miles away and out of the county.

The New York Rehab Hotline references data gathered from the Cattaraugus County Health Department, indicating opioid deaths have decreased in 2024; this is attributed to the county working to increase access to medications such as naloxone and buprenorphine, substance abuse remains a significant problem.

The site for the new program is the former Lakeshore Hospital Campus, which was the only other facility offering this level of care before its closure five years ago.

The County Local Governmental Unit (LGU) recommendation was received on October 6, 2025, and approval of the action was recommended.

The OASAS Western Regional Office supports this application; the recommendation was received on November 17, 2025.

## **CHARACTER AND COMPETENCE**

The entity, a limited liability company, is owned by three individuals. Two minority owners, Raymond Manning and Wendy Luce, respectively, each hold five percent interest in NYMC, with the remainder (90%) held by majority owner Nicholas DiTommaso. Raymond and Wendy hold the requisite SUD experience as prescribed by OASAS.

Wendy Luce, LCSW CASAC, holds a Master of Social Work degree, is a Licensed Clinical Social Worker (LCSW), and a Credentialed Alcohol and Substance Abuse Counselor (CASAC) with Master Counselor status through NYS OASAS, and serves as the Chief Operating Officer Consultant for NYMC. She has leadership and clinical expertise, having served in various roles in behavioral health and substance abuse services. These roles include Vice President of Behavioral Health Services at Brooks-TLC Hospital Systems, Inc., Vice President of Mental Health and Chemical Dependency Services at TLC Health Network, and Director of Chemical Dependency and Intensive Residential Services spanning from 2002-2020. She holds a Master's Level CASAC.

Raymond Manning is currently a licensed Registered Nurse (RN) with extensive training and clinical experience. He worked for the U.S. Air Force's Behavioral Health Unit. He has experience in Behavioral Health, Substance Use Disorder Treatment, Emergency Medicine, and Critical Care. He has worked with regulatory and accreditation bodies such as the Office of Mental Health (OMH), OASAS, and the Department of Health (DOH). He worked for alcohol and substance abuse treatment providers TLC Health Network, Lake Erie Health Systems of NY (LERSHNY), & Brooks-TLC Hospital Systems, Inc, from 2013 through 2020. He was involved in incident management, strategic planning, quality improvement, and utilization review.

Nicholas DiTommaso, majority owner, is Principal Manager & Investor in NYMC, and he is Chief Operating Officer at Vitus, Inc., a real estate and investment company, registered in New York and Florida.in New York and Florida.

**OVERALL FINANCIAL CONDITION OF THE PROVIDER**

Northeast Medical, LLC, a lender for healthcare investment, documented the availability of funds for the NYMC project. The proceeds are deposited with Customers Bank. Start-up funds to cover six months of operation are allocated and available on demand.

*First Full Year of Anticipated Program Revenues and Expenses*

Revenue Type	Anticipated Revenue	Expense Type	Anticipated Expense
Medicaid	1,434,486 (managed care) 554,334 (fee for service)	Staff Salaries	1,671,299
Medicare	267,793	Fringe Benefits	535,008
Commercial Insurance	306,049 (managed care) 688,610 (Fee for Service)	Admin Costs - Expensed Equipment - Management & General/Overhead - Non-Personal Services	10,000 325,705 738,170
Patient Fees	269,797	Property Expenses	267,000
Other:	N/A	Estimated capital cost	N/A
<b>Total Anticipated Revenue</b>	<b>3,521,069</b>	<b>Total Anticipated Expenses</b>	<b>3,547,782</b>

The proposed annual budget identifies revenues at \$3,521,069 and expenses at \$3,547,782, resulting in a net profit (deficit) of - \$26,713.

The applicant states that in the initial phase of program development and pre-opening readiness, all administrative and operational support functions that will ultimately be shared across nine (9) revenue-generating departments are, at this time, allocated solely to the Inpatient SUD Unit. Since this is the only program currently active in the ramp-up stage, it is temporarily bearing the full cost burden of these shared administrative resources. Thus, this is temporary and disproportional.

The OASAS Regional Office raised no concerns after reviewing the applicant's proposed budget.

**ADEQUACY,**

The applicant submitted a copy of the renewed, amended lease with the OASAS right to reentry language.

The following inspections and reviews were completed by OASAS’s Facilities Environment Inspection Unit (FEIU) and found that the facility complies with regulatory requirements:

- State Environmental Quality Review (SEQR) – received September 22, 2025
- Floor Plan Review – received November 10, 2025

**COMPLIANCE**

A complete set of Policies and Procedures was submitted for the two services. They were reviewed for regulatory compliance and accepted by OASAS.

Staffing patterns of care have been reviewed and meet regulatory requirements. The plan includes:

- One full-time Director of CD Services
- One full-time Medical Director.

- One part-time Physician.
- One full-time Chief Nursing Officer/Nurse Supervisor.
- Ten full-time RN.
- Five full-time/one part-time Patient Care Tech.
- Four full-time/one part-time Counselors I.
- One Full-time Counselor II CASAC-T.
- One Full-time Counselor III CASAC/LSW.
- One Full-time Supervising Counselor
- One Full-time Admission Coordinator/Discharge Plan
- One Full-time Activities Therapist
- One Full-time Medical Records Clerk

## CONTINUITY OF CARE

Plans for continuity of care are spelled out in NYMC policies and procedures. During any existing treatment episode, patients are evaluated for appropriateness of continued stay, the need for referral, or support services. NYMC emphasizes patient-centered treatment with individualized goals. NYMC's programming recognizes the needs of a range of special populations, which include women, pregnant women, women with children, the elderly, individuals living with HIV/AIDS, those with co-occurring mental illness and chemical addiction (MICA), individuals experiencing homelessness, persons on parole or probation, participants in Alternative to Incarceration (ATI) programs, members of the LGBTQ community, and intravenous drug users.

Components of NYMC treatment include:

- Medication-Assisted Treatment (MAT): Medications such as methadone, buprenorphine, and naltrexone help manage withdrawal symptoms and cravings, often used alongside counseling.
- Individual Counseling: Cognitive Behavioral Therapy (CBT) and Motivational Interviewing (MI) are widely used to address underlying psychological factors, helping individuals develop coping strategies.
- Additional Therapy: mindfulness, exercise, recreation, art therapy, music therapy, and nutrition

Staff will be expected to cultivate strong, collaborative relationships with referral sources and partner agencies involved in each patient's care. This coordination will support the development of comprehensive, individualized treatment plans that are responsive to the specific circumstances of each patient.

Staff will work collaboratively to deliver person-centered care, utilizing assessments and collateral contacts, supporting appropriate, integrated, and compassionate service.

## RECOMMENDATION

OASAS' recommendation is to approve the request from New York Med Center, LLC to become a new OASAS provider of Part 818 Inpatient Rehabilitation Services in conjunction with Part 816 Medically Supervised Withdrawal and Stabilization services, with the following contingencies:

- Submission and OASAS approval of medical protocols.
- Verification of the hiring of sufficient staff to meet regulatory requirements.
- OASAS inspection and approval of the completed facility.
- Copy of filing receipt from the NYS Department of State indicating that the amended Articles of Organization, including the OASAS required language, have been filed.

