



**Behavioral Health Services Advisory Council  
OASAS Project Review Agenda  
May 1, 2024**

Provider: Allegany Council on Alcoholism and Substance Abuse, Inc.  
TYPE: Capital Project  
Project #: CA #2024.009  
Staff: W. Bradford Ellis

Provider: Silver Hill Health Hospital  
TYPE: New Sponsor  
Project #: CA #2024.002  
Staff: Jeffrey Capitulo

Provider: Arms Acres, Inc.  
TYPE: Change In Ownership  
Project #: CA # 2023.048  
Staff: Jeffrey Capitulo

Provider: Conifer Park, Inc.  
TYPE: Change In Ownership  
Project #: CA # 2023.049  
Staff: Jeffrey Capitulo

**NEW YORK STATE  
OFFICE OF ADDICTION SERVICES AND SUPPORTS  
DIVISION OF QUALITY ASSURANCE & PERFORMANCE IMPROVEMENT**

**Bureau of Certification**

**Full Review Record—Capital Project**

**Summary – April 10, 2024**

Certification Application #	CA #2024.009 CON # 244009	Applicant:	Allegany Council on Alcoholism and Substance Abuse, Inc.
Reviewer:	W. Bradford Ellis	Entity Type:	<input checked="" type="checkbox"/> Not-for-Profit <input type="checkbox"/> Business <input type="checkbox"/> Article 28
County:	Allegany	Project Address	2956 Airway Road Wellsville, NY 14895
Service Type(s)	Part 822	Project Type:	<input type="checkbox"/> Relocation <input checked="" type="checkbox"/> Current Site <input type="checkbox"/> New site- new services <input type="checkbox"/> Acquisition <input checked="" type="checkbox"/> Construction <input type="checkbox"/> Rehabilitation
Current Capacity	NA	Proposed Capacity	NA
Project Phase as of	<input checked="" type="checkbox"/> Pre-Contract <input type="checkbox"/> Design <input type="checkbox"/> Construction <input type="checkbox"/> Complete	Projected Cost:	\$1,578,000.00

**Budget Impact** (exclusive of debt service):

The action in this application will not negatively impact the applicant's operating budget. OASAS Regional Office has reviewed the budget and indicated that they don't have any concerns.

**Project Description:**

The applicant is proposing an expansion to their existing building to enhance their Medically Assisted Treatment Services (MAT) and Peer support program.

The Project will consist of an addition to the existing building at 2956 Airway Road Wellsville, NY 14895. The addition will roughly have a gross area of 1684 square feet (SF) and include modest alterations within the existing building. This will add six rooms to the facility to solve the issue that the forementioned services have caused. The rooms include a Conference room, Hall, Physician/exam room, four offices, Vestibule, and closet. The renovation of the existing space will include a Toilet Room and Mechanical room. The construction cost which will include soft and contingency costs are estimated at \$1,578,000.

The construction of this addition will provide clients and staff with a more functional space in a facility that meets OASAS' Part 814 regulatory requirements and Part 822 general service standards.

**Need:**

The current structure that the applicant provides its Part 822 Outpatient Services in was built in 2009. At the time of construction, the building adequately met the program, staffing and census needs. Over the last couple of years, the current space has been maximized which includes the repurposing of original space such as group rooms to meet the needs of the recently added services. In 2018, the applicant added Medication Assisted Treatment (MAT) and Peer Advocacy to their list of services. These new services have resulted in a larger staffing pattern including a Part Time Physician, Nurses (1.5 FTE) and three Peer Advocates. This combined with the space needed to facilitate these services has resulted in the repurposing of a small group room for MAT, with an ongoing accommodation of office space for the forementioned addition staff.

**Character & Competence:**

Allegany Council on Alcoholism and Substance Abuse, Inc. has been an OASAS Certified provider since at least 1994 and has a longstanding history within the community they serve since 1973. They currently hold three operating certificates: one Part 822 Outpatient, two Part 820 Residential Services

**Overall Financial Condition:**

OASAS' Fiscal Audit and Review Unit has reviewed the most recent financial documents provided by Allegany Council on Alcoholism and Substance Abuse, Inc. and found that the provider is fiscally viable.

**Adequacy of program, etc.:**

A floor plan review performed by OASAS' Upstate Facilities Evaluation and Inspection Unit (FEIU) was received on 2/12/24, indicating the program space appears sufficient for the intended purpose.

A State Environmental Quality Review (SEQR) was performed on this site by Lee Kalle of OASAS' Facilities Evaluation and Inspection Unit and the results were received on 2/12/24. Lee stated that the proposed action would have no significant impact on the environment

**Compliance:**

Allegany Council on Alcoholism and Substance Abuse, Inc. is certified by OASAS for the following services:

**Certificate Number:** 240410658 - Outpatient Service (822) located at 2956 Airway Road, Wellsville, New York 14895-9329. Most recent recertification review in December of 2023 resulted in a Substantial compliance and was issued a three-year operating certificate.

**Certificate Number:** 250812348 - Residential Services (820) located at 3084 Trapping Brook Road, Wellsville, New York 14895. Most recent recertification review in August of 2023 resulted in a Partial compliance and was issued a two-year operating certificate.

**Certificate Number:** 251112349 - Residential Services (820) located at 3084 Trapping Brook Road, Wellsville, New York 14895. Most recent recertification review in November of 2023 resulted in a Partial compliance and was issued a two-year operating certificate.

**Continuity of Care:**

As a current long-term provider of OASAS certified programs the applicant has the knowledge of the treatment system and other keyholders in the addiction treatment field to provide their clients a continuity of care. The applicant has been offering a continuum of services for both youth and adults along with their families since 1973. The applicant has been a part of the Partners for Prevention in Allegany County (PPAC) Center since 1998. The applicant also provides a multitude of resources through their programs and website.

<b><u>Recommendations:</u></b>	
LGU: approved	4/1/24
Regional Office: Approved	4/9/24
Staff: Approve, contingent upon: <ul style="list-style-type: none"> <li>• OASAS inspection and approval of the completed facility</li> <li>• Verification of the hiring of sufficient staff to meet regulatory requirements.</li> </ul>	

Advisory Council:	
<b><u>Final Decision:</u></b>	

Attachment: LGU Recommendation

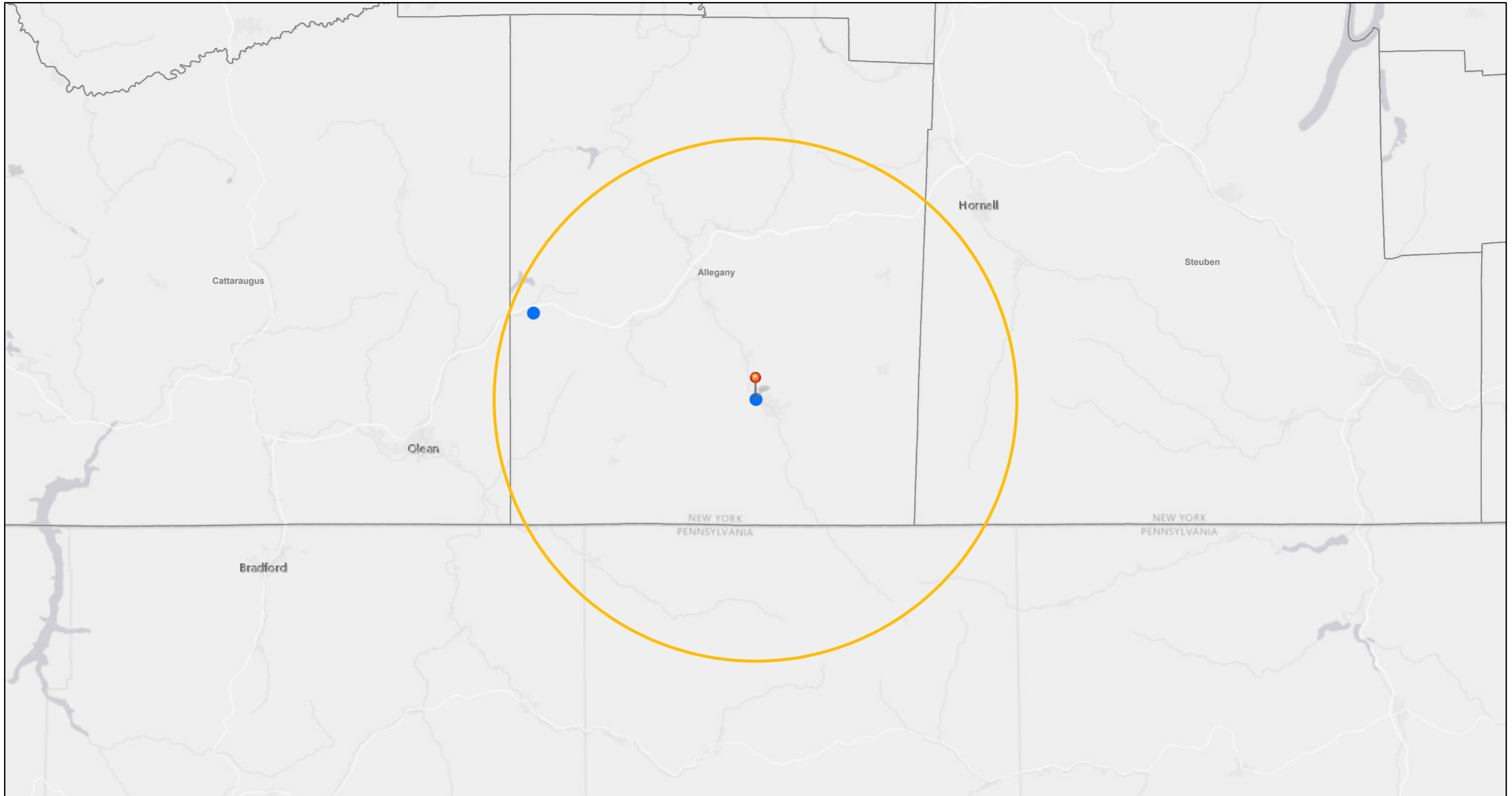


LOCAL GOVERNMENTAL UNIT REVIEW REPORT (Chemical Dependence Services Certification Actions)

Form with fields for Applicant's Legal Name, Application No./Action, Local Governmental Unit, and five numbered sections for review criteria: 1. Consistency of Program Description and Site Location with Local/OASAS Requirements; 2. Provider Operational Performance; 3. Adequacy of Financial Plans; 4. Consistency with Local Plans and Local/Community Needs; 5. Provider Standing in the Community.

<p><b>6.</b></p> <p><b>Program Location</b></p>	<p>In answering this question, the following should be taken in to consideration:</p> <ul style="list-style-type: none"> <li>(a) the location is suitable for a Chemical Dependency Treatment Program;</li> <li>(b) the accessibility of public transportation and adequate parking;</li> <li>(c) any other notable observations.</li> </ul> <p>Please describe your assessment of the circumstances noted.</p> <p>Please check one box.</p> <p><input type="checkbox"/> LGU has visited the proposed location. <span style="float: right;">Date of Visit: _____</span></p> <p><input type="checkbox"/> LGU has not visited, but has sufficient personal knowledge to attest to its suitability.</p> <p><input type="checkbox"/> N/A – Please explain, for example, N/A may be appropriate in applications that involve relocation within an existing building. However, factors such as capacity increase, even in an existing building, would not be appropriate for an “N/A” response.</p>		
<p><b>7.</b></p> <p><b>Current Status of Existing Programs</b></p>	<p>Are you aware of any community issues with other programs operated by this provider, or in the case of relocation, this program’s current location? (i.e., any issues around loitering, public safety, etc.) <input type="checkbox"/> Yes <input type="checkbox"/> No</p> <p>Please describe any issues.</p>		
<p><b>8.</b></p> <p><b>Community Response</b></p>	<p>Please describe your knowledge of the applicant’s outreach to the local community (e.g., Community Service Boards, Community Boards, Planning Boards, Neighborhood Coalitions, other local municipalities). Please summarize your knowledge of community input, including any existing or likely community concerns, as well as any recommendations.</p>		
<p><b>9.</b></p> <p><b>Other Comments</b></p>	<p>Provide additional comments.</p>		
<p><b>10.</b></p> <p><b>LGU Recommendation</b></p>	<p><input type="checkbox"/> Approve <input type="checkbox"/> Disapprove</p>	<p>Signature of Authorized LGU Official</p> <p><i>Robert W. Anderson, PhD</i></p>	<p>Date</p>

# 24-Miles Allegany Council on alcoholism & Substance Abuse



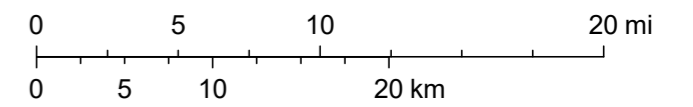
4/16/2024, 10:45:43 AM

Certified SUD Oupatient Treatment Programs (includes additional locations)

● Outpatient Clinic

□ County

1:577,791



Esri, HERE, NPS, Esri, HERE, Garmin, USGS, EPA, NPS



**New York State Office of Addiction Services and Supports  
Bureau of Certification (OASAS)**

**M E M O R A N D U M**

**TO:** Dena Holmes

**FROM:** Jeffrey Capitulmino

**DATE:** April 15, 2024

**SUBJECT:** Application Review  
Applicant: Silver Hill Health, Inc., as Sponsor, Freedom Institute, Inc., as Operator  
Application # 2024.010 / NYSECON: 244002  
Purpose: New Sponsor  
County: New York

**Project Summary:**

Freedom Institute, Inc. (Freedom) is seeking approval of the New York State Office of Addiction Services and Supports (OASAS) for Silver Hill Health, Inc. to become their Sponsor. Freedom holds one OASAS Operating Certificate under Part 822 Outpatient Services located at 515 Madison Avenue, New York, NY.

The Freedom Institute, a long-standing substance use disorder (SUD) Part 822 outpatient program in the New York Metropolitan area, reported experiencing some operational and financial challenges negatively affecting their client census, further intensified by the COVID-19 pandemic. Given these circumstances, Freedom's board of directors determined it could no longer exist as a standalone entity without the sponsorship and guidance of what they termed a "reputable and robust behavioral health provider" with the necessary financial, administrative, and leadership support to sustain its operations.

After interviews with several other providers in pursuit of sponsorship, the Freedom Board of Directors selected Silver Hill Hospital, Inc., a well-established, nonprofit behavioral health and substance use disorder (SUD) provider in New Canaan, Connecticut. Freedom notes, "Over the years, many of Freedom's patients have received excellent inpatient and residential care from Silver Hill Hospital, and there has been a very collaborative working relationship." Silver Hill Hospital, Inc. formed a new nonprofit system parent organization known as Silver Hill Health, Inc. to become the sole corporate member and new sponsor of Freedom.

**Need:**

In their 2023 County Plan, the NYC Department of Health and Mental Hygiene identified the goal of reducing substance use-related morbidity and mortality in NYC, focusing on neighborhoods experiencing the highest burden of drug overdose death, primarily high-poverty localities comprised of Black and Latinx communities.

Available NYC Epi-data indicates that 3,026 individuals died of a drug overdose in New York City in 2022, a 12 percent increase from 2021, with evident disparities by age, race, poverty level, and neighborhood of residence. This is the highest number of unintentional overdose deaths since reporting began in 2000.

On November 13, 2023, Dana Rollins, Vice-President and General Manager of the Freedom Institute, requested a letter of acknowledgment from Community Board #5 (Manhattan) through email. On November 16, 2023, Marisa Mack, District Manager of Manhattan Community Board #5, formally acknowledged, through email correspondence, the board's notification of the intention for Silver Hill Health, Inc., to become the new sponsor of the applicant, Freedom Institute, Inc.

The New York City Department of Health and Mental Hygiene's recommendation in support of this application was received on March 21, 2024.

OASAS' New York City Regional Office's recommendation in support of this application was received on March 26, 2024.

**Character and Competence:**

Freedom Institute, Inc. has been certified by OASAS to provide outpatient services since at least 1995. The current Operating Certificate was last renewed on December 1, 2023, and received a Conditional one-year renewal based on low scores in the area of case records. The Provider submitted an acceptable corrective action plan. "The affiliation agreement with Silver Hill Health, Inc. will assist Freedom by ensuring that services will be provided in compliance with applicable laws and regulations."

Silver Hill Health Inc. has a Board of Directors consisting of 14 members, with Richard Canning serving the Board as Chairman.

**Overall Financial Condition of the Provider:**

On September 12, 2023, the OASAS Fiscal Audit and Review Unit completed a fiscal review of Freedom Institute, Inc., and the results suggested that they are fiscally viable.

Thanks to a strategic revolving loan agreement with Silver Hill and the Freedom Institute, \$500,000 was extended, of which \$310,000 has been utilized. Freedom reports that this injection of funds has "significantly bolstered financial stability, leading to a marked improvement in overall operations" since March 2023.

**Adequacy:**

No facility or floor plan changes will be related to this new sponsorship application. The physical plant was last reviewed in August 2023 as part of the recertification review.

**Compliance:**

There will be no changes to current staffing or policies and procedures as a result of this application. Staffing and policies were last reviewed in August 2023 as part of the recertification review.

**Continuity of Care:**

The Freedom Institute Part 822 outpatient SUD services offer traditional group and individual therapy with evidence-based practices, specifically the combination of Dialectical Behavior Therapy (DBT) and Relational Family Therapy. Additionally, treatment planning for adults and families includes, when indicated, Individual Psychotherapy, Couples Therapy, Psychodrama, Meditation, Yoga, Art Therapy, Psychedelic Preparation and integration, and Ketamine-assisted therapy.

Freedom Institute's Assessment and Treatment Consultation Services are in place to help their mental health care partners and referring clinicians. They report partnerships with "the best recovery providers across the country, and work with clinicians and physicians to help find their clients the right treatment and mental health support."

Individuals who have successfully completed outpatient services at Freedom Institute can opt to continue with the "Sustaining Recovery" aftercare services, designed for the latter end of a client's treatment course, with such support services as Advanced Relapse Prevention Group therapy, life coaching, and drug testing.

**Recommendation:**

OASAS recommends approval for Silver Hill Health Inc. to become the Sponsor of Freedom Institute, Inc., with the following contingency:


- Copy of filing receipt from the NYS Department of State indicating that the amended Certificate of Incorporation, including the OASAS required language, have been filed.
- Submission of a copy of the final fully executed Affiliation Agreement.

Effective Date:

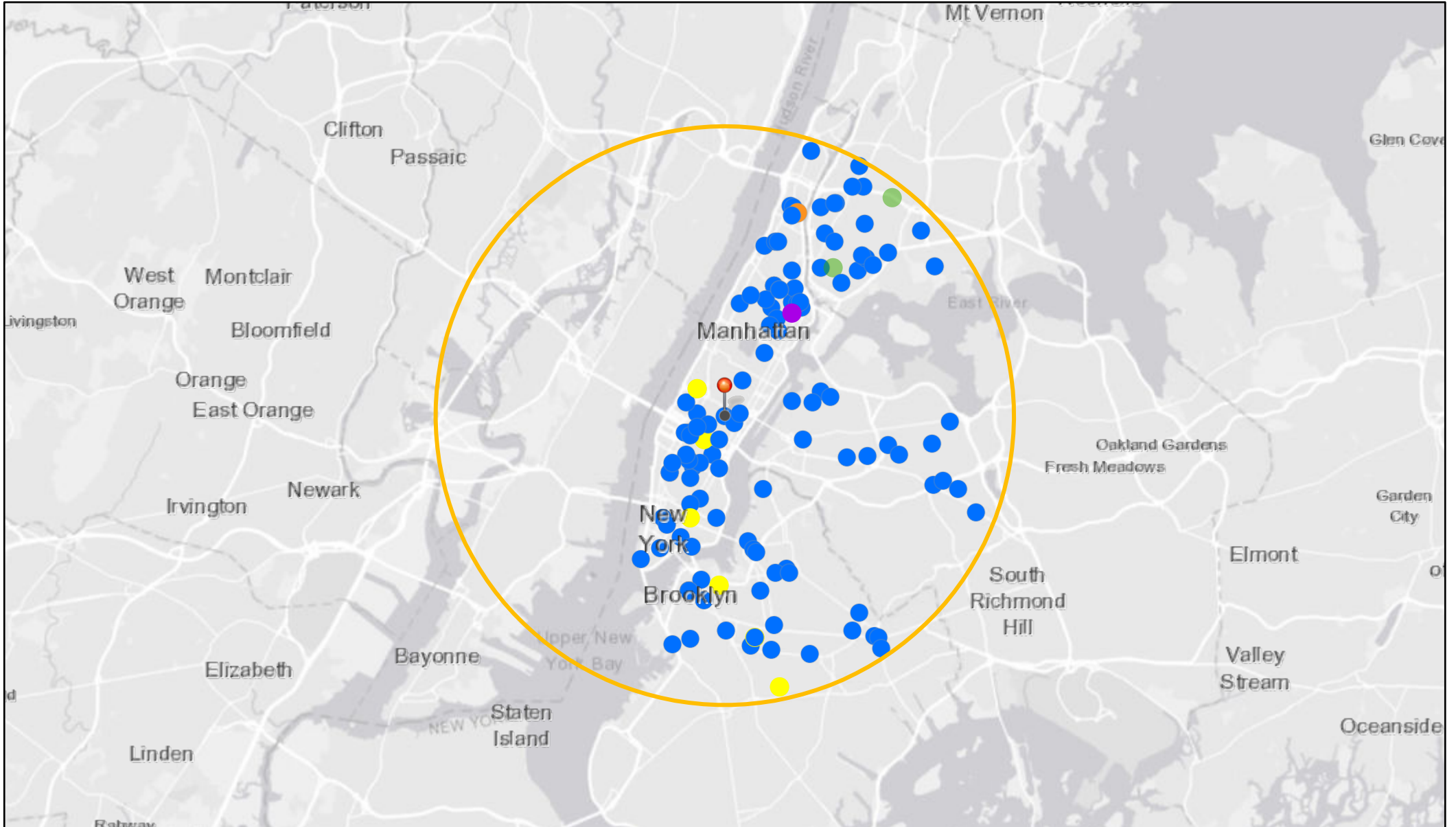
Attachments: LGU recommendation, maps

NEW YORK STATE OFFICE OF ADDICTION SERVICES AND SUPPORTS  
**LOCAL GOVERNMENTAL UNIT REVIEW REPORT**  
 (Addiction Disorder Services Certification Actions)

Applicant's Legal Name	Application No.
Local Governmental Unit	
<p>In conjunction with the certification action(s) submitted by the above applicant, you are requested to review and provide comments on the proposed actions relative to the provision of addiction disorder services in your jurisdiction. Your comments are important in evaluating the merits of the action(s). In completing the responses, use additional sheets as necessary. <b>Your cooperation in providing complete and thorough responses is appreciated as incomplete replies will delay the processing of this application.</b></p>	
<b>1.</b>	<p>In the case of new providers and/or new services, is the program description and site location consistent with local/OASAS requirements:    <input type="checkbox"/> Yes    <input type="checkbox"/> No    <input type="checkbox"/> Not Applicable    Provide explanation below.</p>
<b>2.</b>	<p>Is the operational performance of this provider satisfactory? <input type="checkbox"/> Yes    <input type="checkbox"/> No    <input type="checkbox"/> Not Applicable          Regardless of the answer, provide a description of the operational performance of the provider below.</p>
<b>3.</b>	<p>Is the financial plan in the proposal adequate and acceptable?    <input type="checkbox"/> Yes    <input type="checkbox"/> No    <input type="checkbox"/> Not Applicable          Provide explanation below.</p> <p>Where applicable, please note any comments related to Medicaid policy and/or reimbursement practices below.</p>
<b>4.</b>	<p>Is the action consistent with local plans and/or does it meet community needs?    <input type="checkbox"/> Yes    <input type="checkbox"/> No          Provide explanation below.</p>
<b>5.</b>	<p>Is there any known information regarding the provider's standing in the community? <input type="checkbox"/> Yes    <input type="checkbox"/> No    <input type="checkbox"/> Not Applicable          Regardless of the answer, provide all known information below or on additional sheets attached to this report.</p>

<p>6.</p> <p><b>Program Location</b></p>	<p>In answering this question, the following should be taken into consideration:</p> <ul style="list-style-type: none"> <li>(a) the location is suitable for an Addiction Disorder Treatment Program;</li> <li>(b) the accessibility of public transportation and adequate parking; and</li> <li>(c) any other notable observations.</li> </ul> <p>Please describe your assessment of the circumstances noted.</p>		
	<p>Please check one box.</p> <p><input type="checkbox"/> LGU has visited the proposed location. <span style="float: right;">Date of Visit: _____</span></p> <p><input type="checkbox"/> LGU has not visited, but has sufficient personal knowledge to attest to its suitability.</p> <p><input type="checkbox"/> N/A – Please explain, for example, N/A may be appropriate in applications that involve relocation within an existing building. However, factors such as capacity increase, even in an existing building, would not be appropriate for an “N/A” response.</p>		
<p>7.</p> <p><b>Current Status of Existing Programs</b></p>	<p>Are you aware of any community issues with other programs operated by this provider, or in the case of relocation, this program’s current location? (i.e., any issues around loitering, public safety, etc.) <input type="checkbox"/> Yes <input type="checkbox"/> No</p> <p>Please describe any issues.</p>		
<p>8.</p> <p><b>Community Response</b></p>	<p>Please describe your knowledge of the applicant’s outreach to the local community (e.g., Community Service Boards, Community Boards, Planning Boards, Neighborhood Coalitions, other local municipalities). Please summarize your knowledge of community input, including any existing or likely community concerns, as well as any recommendations.</p>		
<p>9.</p> <p><b>Other Comments</b></p>	<p>Provide additional comments.</p>		
<p>10.</p> <p><b>LGU Recommendation</b></p>	<p><input type="checkbox"/> Approve <input type="checkbox"/> Disapprove</p>	<p>Signature of Authorized LGU Official</p> 	<p>Date</p> <p>3/21/24</p>

# ArcGIS Web Map

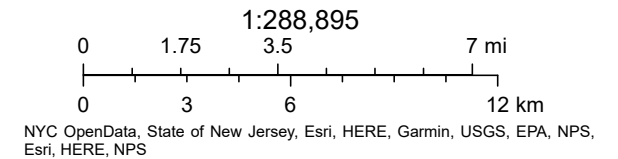


4/2/2024, 1:55:24 PM

Certified SUD Outpatient Treatment Programs (includes additional locations)

- Outpatient Clinic
- Crtfd Cmty Behavioral Hlth Cnrc

- Outpatient Rehabilitation
- Diversion Center
- Specialized Services Outpt Rehab



**New York State Office of Addiction Services and Supports  
Bureau of Certification (OASAS)**

**M E M O R A N D U M**

**TO:** Dena Holmes  
Director, Bureau of Certification

**FROM:** Jeffrey Capitulmino

**DATE:** April 22, 2024

**SUBJECT: Application Review**  
Applicant: Arms Acres, Inc.  
Application # 2023.048 / NYSECON # 234060  
Purpose: Change in Ownership  
County: Bronx, Putnam, Queens

**Project Summary:**

Arms Acres, Inc. submitted a Certification Application requesting the New York State Office of Addiction Services and Supports' (OASAS) approval for a Change in Ownership affecting six Operating Certificates where services are provided across three counties.

The proposed ownership structure will be composed of nine individuals, each with a specific percentage of ownership: Robert Meisner (25%), Michael Meisner (25%), Eliyahu Zev Kohn (25%), Joel Basch (10%), Yosef Rabinowitz (5%), Steven Berger (2.5%), Issac Greenfeld (2.5%), David Levitan (2.5%), and Daniel Turkel (2.5%).

According to the applicant, the current ownership structure, an Employee Stock Ownership Plan (ESOP) Trust, will sell all its shares to Upstate Recovery, LLC. Under the terms of the Stock Purchase Agreement, the ESOP Trust will sell its stock in Liberty to Upstate Recovery NY, LLC. Upstate Recovery LLC is owned by the same individuals seeking to acquire Arms Acres, Inc. Following the transaction's closing, the ESOP plan will terminate, and the ESOP Trust will receive the sale proceeds and continue until all the sale proceeds are distributed to its current members. After the conditions set forth in the Stock Purchase Agreement are completed, Upstate Recovery, LLC will transfer its ownership interests in Arms Acres to the nine individuals listed above. These nine individuals will become the direct and sole owners of Arms Acres, Inc. The Stock Purchase Agreement refers to an administrative services agreement being entered into with GHR Group, LLC, and Arms Acres, Inc.

**Need:**

Program services are already in existence and according to the OASAS Client Data System, Arms Acres, Inc. has admitted 4,040 clients for substance use disorder (SUD) therapy throughout its care system since January 1, 2023, demonstrating the continued need for the services.

The current CEO of Arms Acres, Patrice Wallace-Moore, emailed a formal letter informing the Queens Community Board #12 of the proposed action on July 19, 2023. On July 20, 2023, The Queens Community Board #12 emailed Arms Acres an acknowledgment of the proposed ownership change. Also, on July 20, 2023, Thais Mitchell, Director of Outpatient Operations and Quality for Arms Acres, Inc., was notified by Karla Cabrera, District Manager for the Bronx Community Board #7 of the applicants plan to change their ownership after email notification. There were no other formal acknowledgments of these changes received by any other community members in other affected counties.

A request for final recommendation from the NYC Department of Health and Mental Hygiene's was sent by the OASAS Bureau of Certification on April 10, 2024, but has not yet been received.

A request for final recommendation from the Putnam County Mental Health Services was sent by the OASAS Bureau of Certification on April 10, 2024, but has not yet been received.

A request for Recommendation from the OASAS' Hudson Regional Office was sent by the OASAS Bureau of Certification on April 10, 2024, but has not yet been received.

A request for Recommendation from the OASAS' New York City Regional Office was sent by the OASAS Bureau of Certification on April 10, 2024, but has not yet been received.

**Character and Competence:**

Arms Acres, Inc., registered with the Department of State as a domestic business corporation in 1982 and has been an OASAS certified provider since that time. Arms Acres provides outpatient treatment services in the Bronx and Queens, as well as outpatient, opioid, inpatient (152 beds), and medically supervised withdrawal treatment services in Putnam County. Arms Acres holds six OASAS operating certificates:

1. Operating Certificate #10666, Outpatient Services, Carmel, NY. In good standing with OASAS.
2. Operating Certificate #11619, Outpatient Services, Bronx, NY. In good standing with OASAS.
3. Operating Certificate #10665, Outpatient Services, Jamaica, NY. In good standing with OASAS.
4. Operating Certificate #12074, Opioid Treatment Program, Carmel, NY. In good standing with OASAS.
5. Operating Certificate #10097, Inpatient Rehabilitation Services, Carmel. In good standing with OASAS.
6. Operating Certificate #11488, Medically Supervised Inpatient Withdrawal, Carmel. In good standing with OASAS.



The prospective individual owners below have ownership interest in OASAS-certified entities.

**Yosef Rabinowitz:**

Elev8 Center of New York, LLC (3.75%)

*Two Operating Certificates in good standing:*

New York County

OC# 251112151

Level of care: Part 818 Inpatient Rehabilitation Services

Niagara County

OC# 250312153

Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Services

Recovery Center of Niagara, LLC (40%)

*Two Operating Certificates in good standing:*

Niagara County

OC# 260712351

Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Services

Niagara County

OC# 260712350

Level of care: Part 818 Inpatient Rehabilitation Services

**Steven Berger:**

Elev8 Center of New York, LLC (3.75%)

*Two Operating Certificates in good standing:*

New York County

OC# 251112151

Level of care: Part 818 Inpatient Rehabilitation Services

Niagara County

OC# 250312153

Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Services

Urban Recovery House LLC (4.17%)

*Two Operating Certificates in good standing:*

Kings County

OC# 251112175

Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Service

Kings County

OC# 251212163

Level of care: Part 818 Inpatient Rehabilitation Services

**Issac Greenfeld:**

Urban Recovery House LLC (15%)

*Two Operating Certificates in good standing:*

Kings County

OC# 251112175  
Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Service

Kings County  
OC# 251212163  
Level of care: Part 818 Inpatient Rehabilitation Services

**David Levitan:**

Elev8 Center of New York, LLC (3.75%)  
*Two Operating Certificates in good standing:*  
New York County  
OC# 251112151  
Level of care: Part 818 Inpatient Rehabilitation Services

Niagara County  
OC# 250312153  
Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Services

Urban Recovery House LLC (4.17%)  
*Two Operating Certificates in good standing:*  
Kings County  
OC# 251112175  
Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Service

Kings County  
OC# 251212163  
Level of care: Part 818 Inpatient Rehabilitation Services

**Daniel Turkel :**

Elev8 Center of New York, LLC (3.75%)  
*Two Operating Certificates in good standing:*  
New York County  
OC# 251112151  
Level of care: Part 818 Inpatient Rehabilitation Services

Niagara County  
OC# 250312153  
Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Services

Urban Recovery House LLC (4.17%)  
*Two Operating Certificates in good standing:*  
Kings County  
OC# 251112175  
Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Service

Kings County  
OC# 251212163  
Level of care: Part 818 Inpatient Rehabilitation Services

**Joel Basch:**

Surfpoint Recovery, LLC (40%)

*Two Operating Certificates in good standing:*

Kings County  
OC#260912330  
Level of care: Part 818 Inpatient Rehabilitation Services

Kings County  
OC#260912331  
Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Services

Recovery Center of Niagara, LLC (40% ownership stake)

*Two Operating Certificates in good standing:*

Niagara County  
OC# 260712351  
Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Services

Niagara County  
OC# 260712350  
Level of care: Part 818 Inpatient Rehabilitation Services

Urban Recovery House LLC (16.66% ownership stake)

*Two Operating Certificates in good standing:*

Kings County  
OC# 251112175  
Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Service

Kings County  
OC# 251212163  
Level of care: Part 818 Inpatient Rehabilitation Services

Elev8 Center of New York, LLC (15% ownership stake)

*Two Operating Certificates in good standing:*

New York County  
OC# 251112151  
Level of care: Part 818 Inpatient Rehabilitation Services  
Niagara County  
OC# 250312153  
Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Services

Joel Basch is also the Chief Operating Officer of Elev8 Center of New York and meets the OASAS required experience in substance use disorder services.

**Overall Financial Condition of the Provider:**

OASAS' Fiscal Audit and Review Unit completed a fiscal viability review on March 19, 2024, and determined that Arms Acres, Inc. is fiscally viable.

**Adequacy:**

Arms Acres will maintain all its respective assets, as will Liberty Management of Metropolitan New York, Inc. (owner of the Arms Acres real estate and facility) and Liberty Management of the Capital District, Inc. (owner of the Conifer Park real estate and facility).

**Compliance:**

According to the applicant there will be no immediate changes to any of the service site locations, services provided, or operating budgets. Staffing patterns will remain unchanged.

**Continuity of Care:**

Arms Acres, Inc. is a private community provider of SUD services with inpatient and outpatient services to assist those negatively impacted by the disease of addiction. Program services include detoxification, Medication-Assisted Therapy, Psychiatric Services, Medication management, intake and referral services, Recovery Coaching, Fitness/Recreation, and aftercare planning.

**Recommendation:**

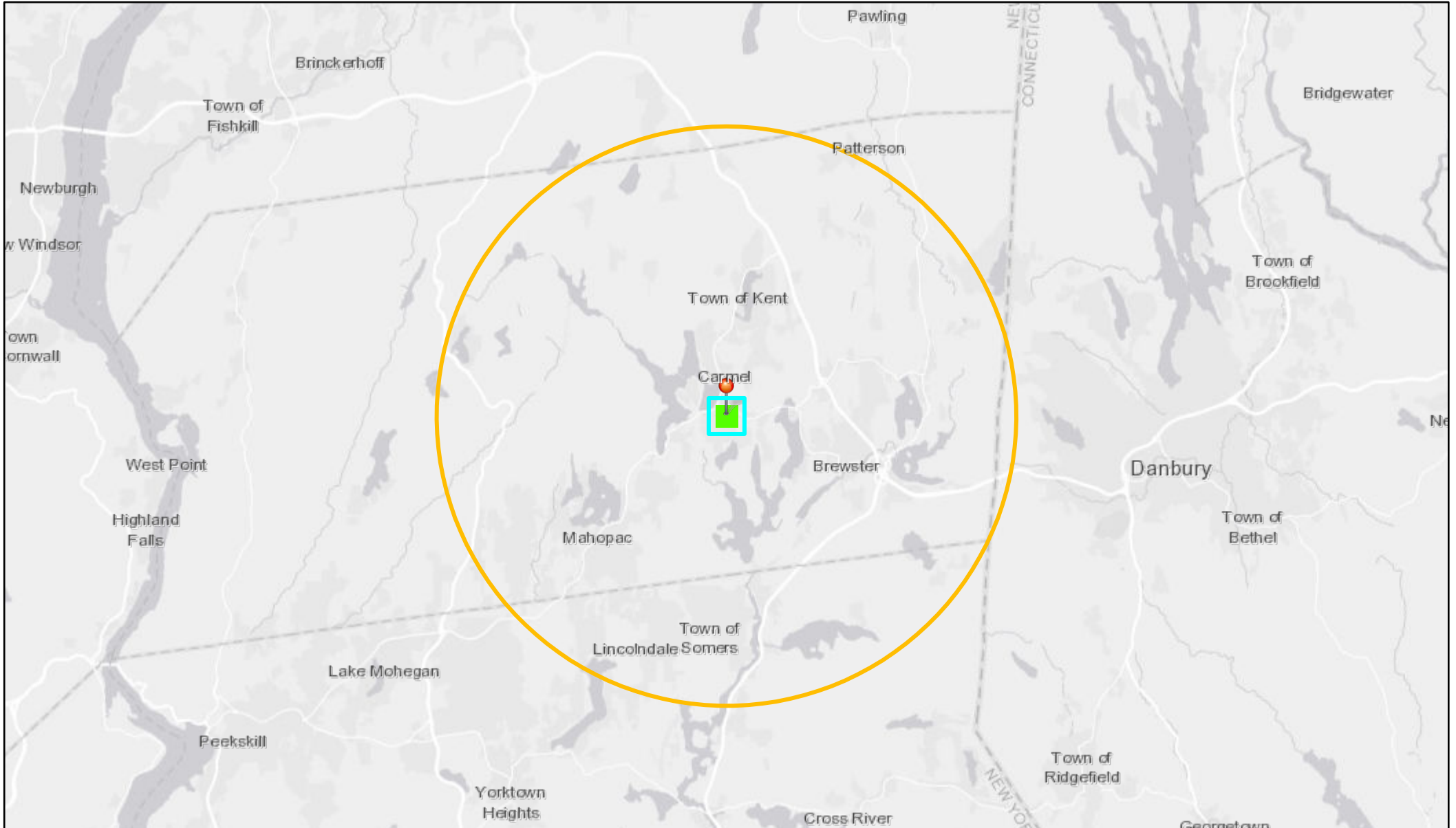
OASAS recommendation for approval rests on the need for additional information and clarification to support the proposed action:

- Copy of all current lease(s) for all certified locations between Liberty Management of Metropolitan NY and Arms Acres Inc. signed by new owners, including the required OASAS right-to-reentry language.
- Submission of a copy of current and updated company by-laws.
- Submission of a copy of the fully executed Stock Purchase Agreement.
- Submission of documentation to demonstrate the transfer of ownership from Upstate Recovery, LLC., to the 9 individuals listed on the application.
- Final recommendation from the Local Government Unit (LGU) of the Clinton County Department of Health and Mental Hygiene.
- Final recommendation from the Local Government Unit (LGU) of the Monroe County Department of Health and Mental Hygiene.
- Final recommendation from the Local Government Unit (LGU) of the Onondaga County Department of Health and Mental Hygiene.
- Final recommendation from the Local Government Unit (LGU) of the Rensselaer County Department of Health and Mental Hygiene.

- Final recommendation from the Local Government Unit (LGU) of the Schenectady County Department of Health and Mental Hygiene.
- Final recommendation from the Local Government Unit (LGU) of the Warren County Department of Health and Mental Hygiene.
- Completion of required background check for prospective owner Joel Basch.
- OASAS review of the administrative services agreement between GHR, LLC and Conifer Park, Inc.

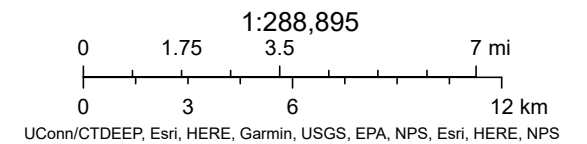
Attachments: LGU Recommendations. maps

# ArcGIS Web Map

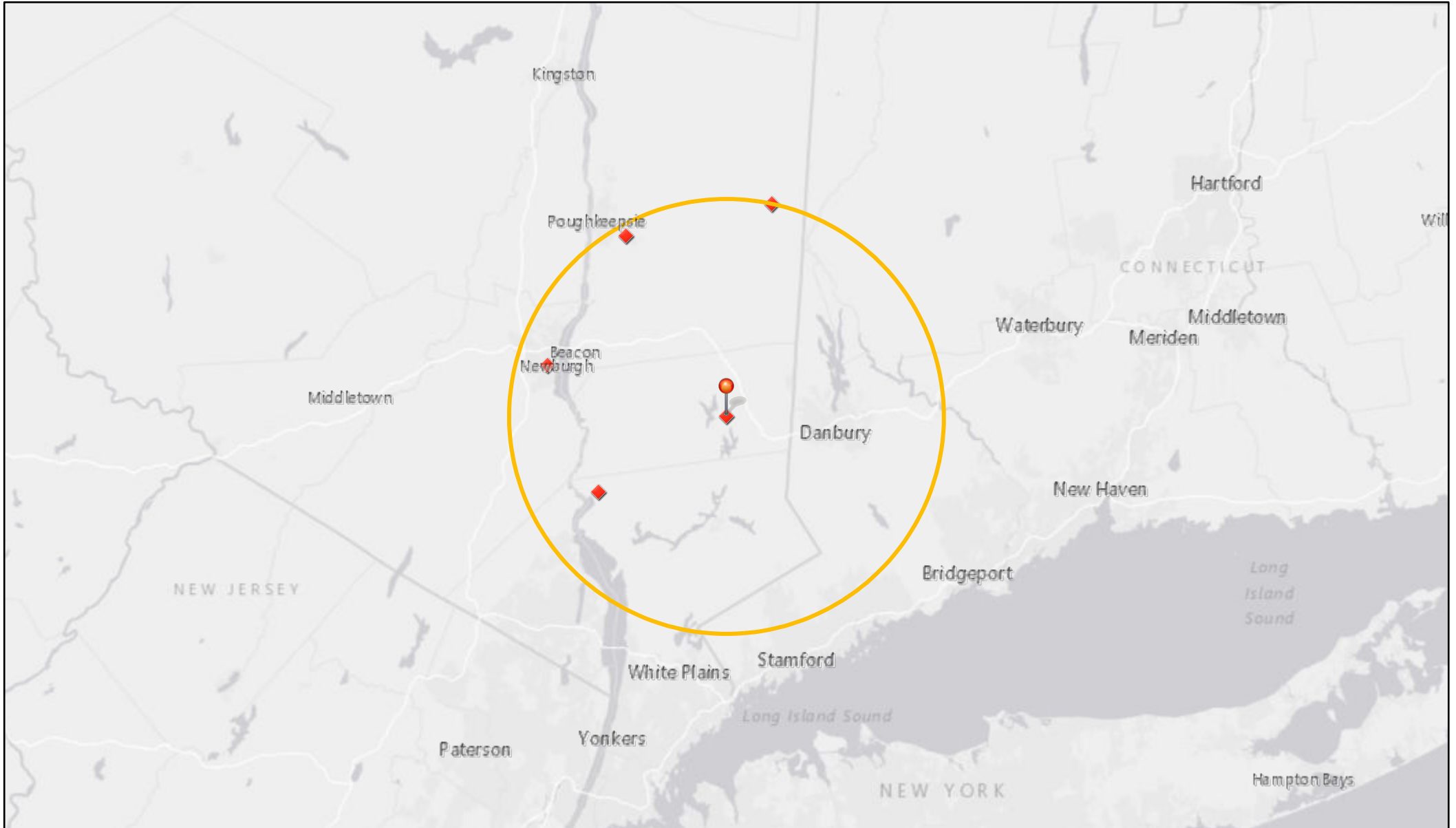


4/23/2024, 11:25:33 AM

■ Inpatient Rehabilitation



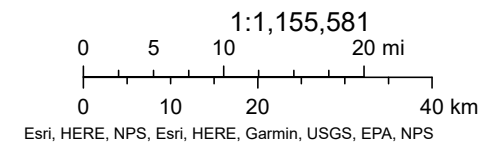
# ArcGIS Web Map



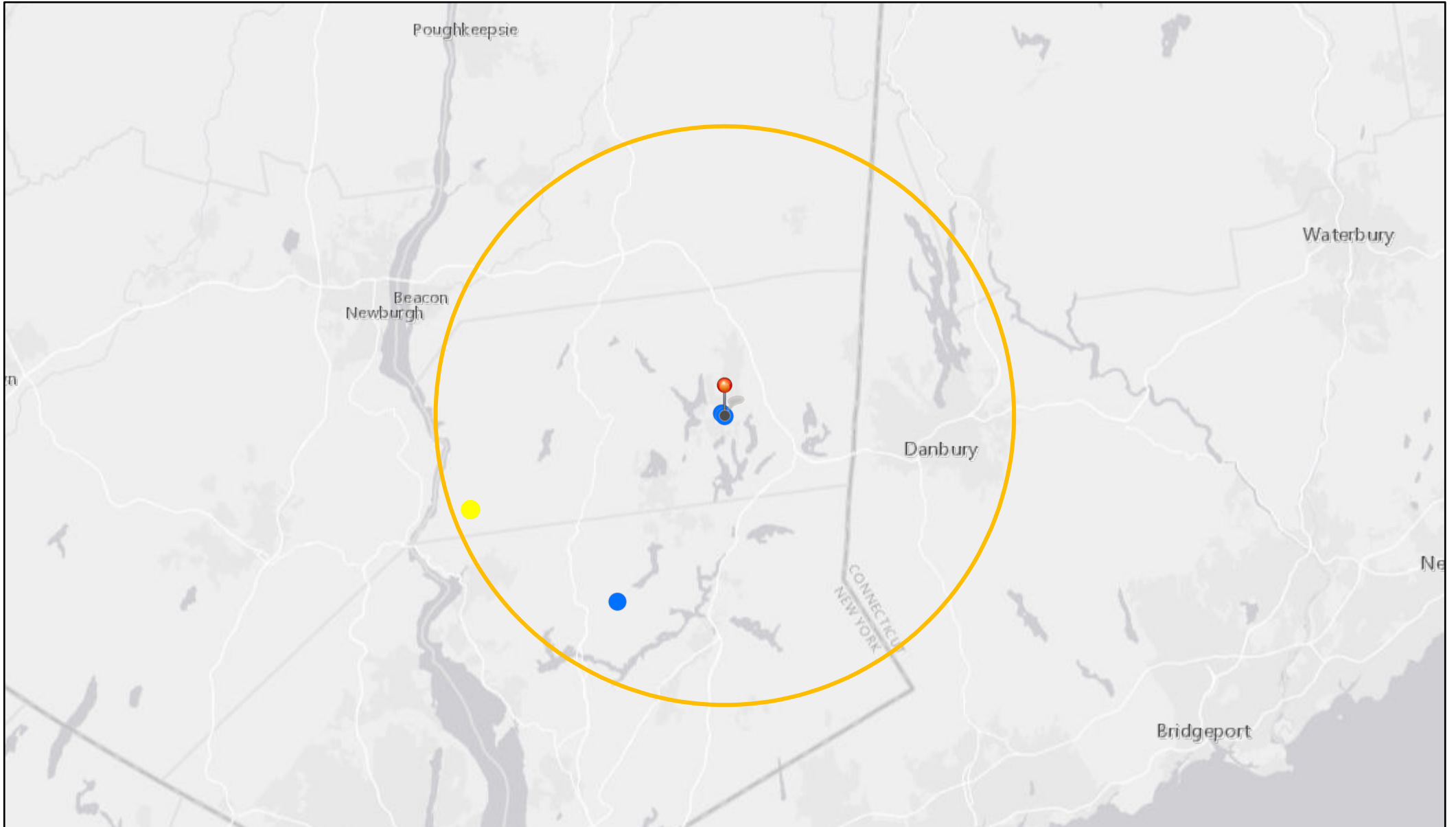
4/23/2024, 11:22:22 AM

Certified Opioid Treatment Programs (includes additional locations)

◆ Opioid Outpatient Treatment



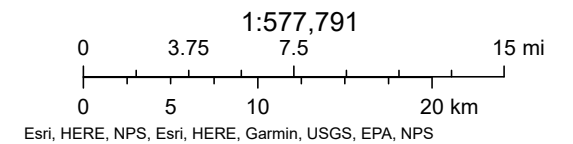
# ArcGIS Web Map



4/23/2024, 10:45:04 AM

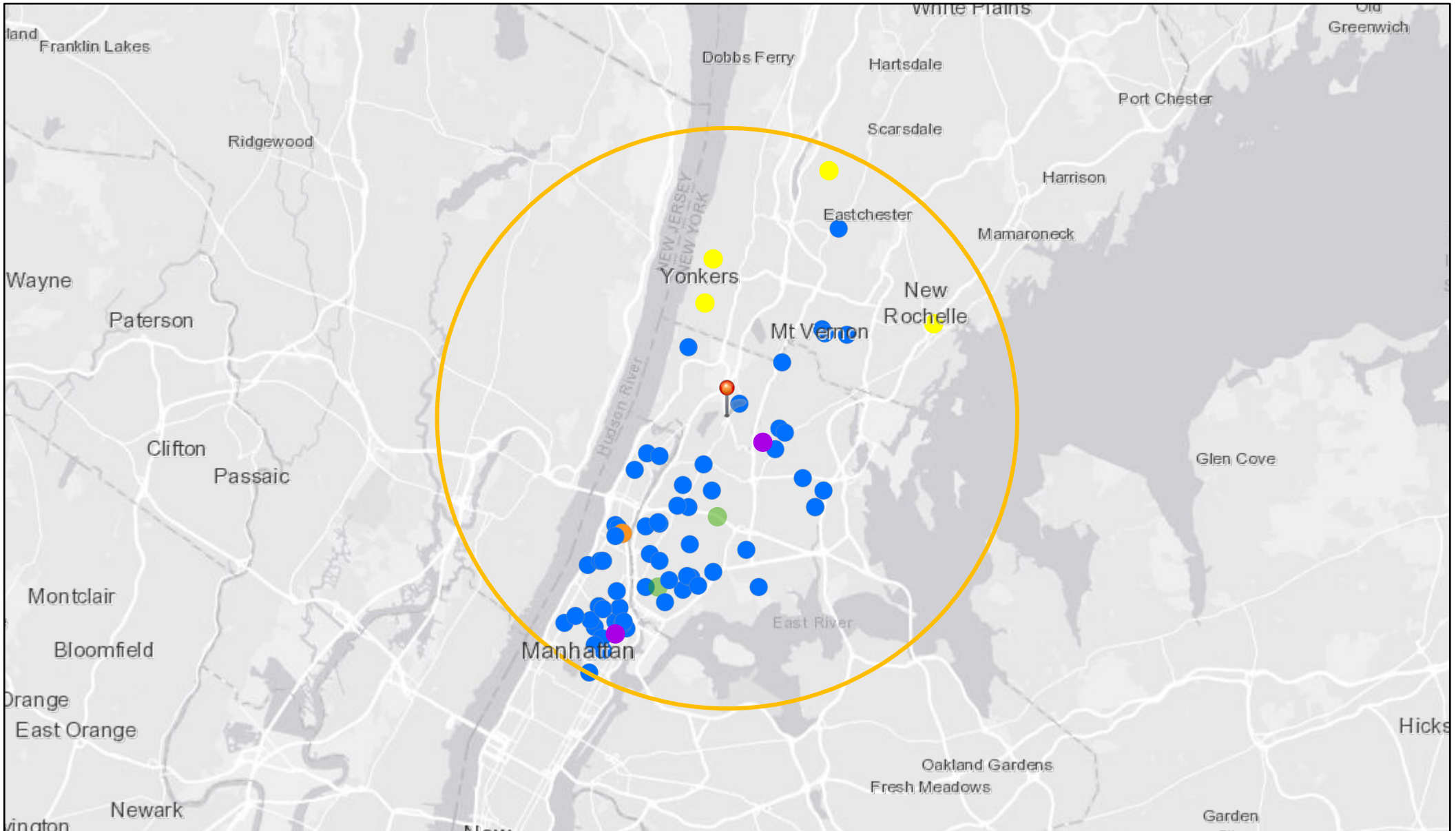
Certified SUD Outpatient Treatment Programs (includes additional locations)

- Outpatient Clinic
- Outpatient Rehabilitation





# ArcGIS Web Map

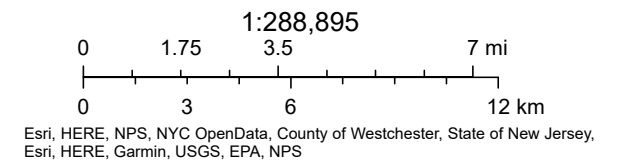


4/23/2024, 10:51:51 AM

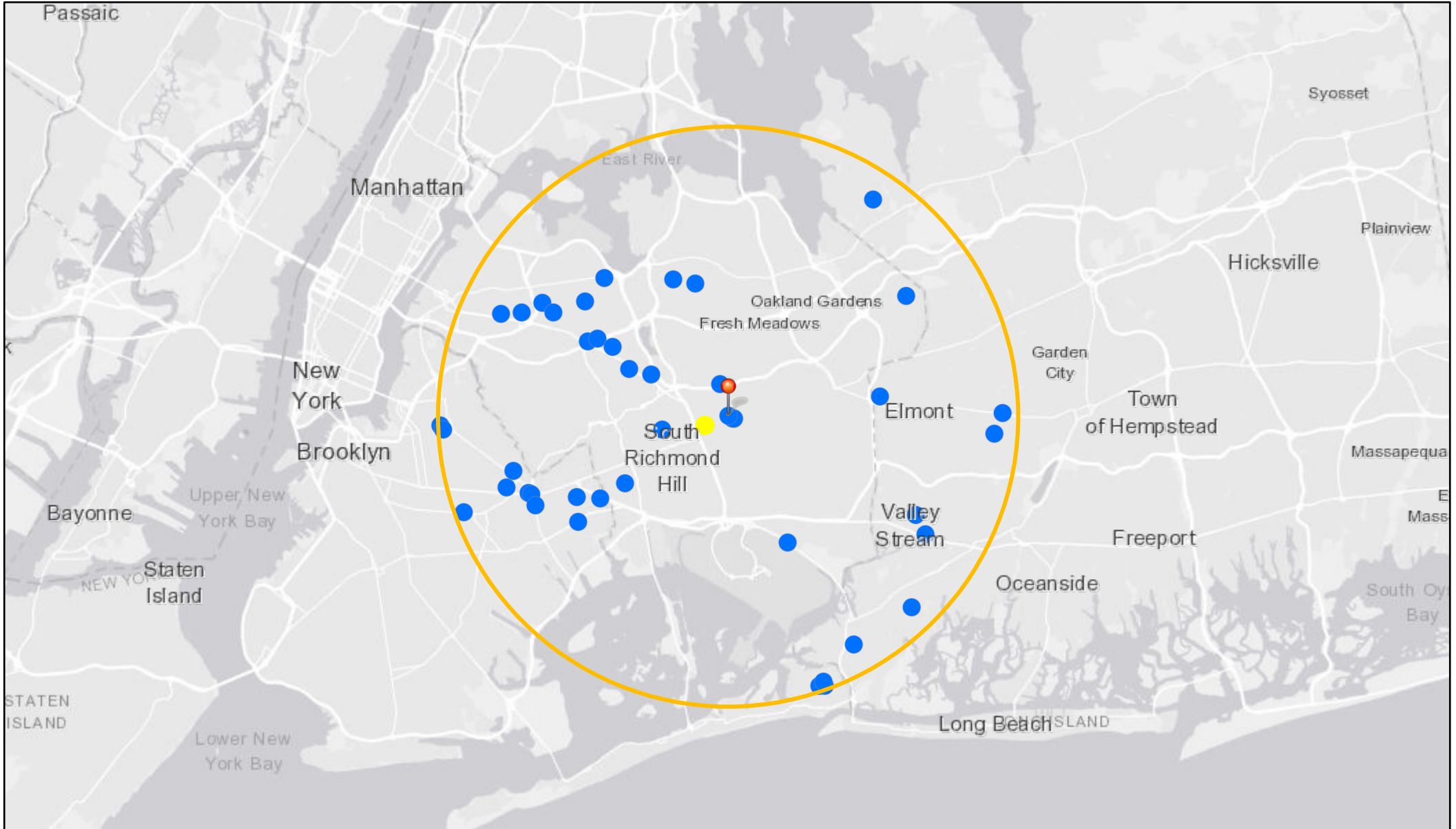
Certified SUD Outpatient Treatment Programs (includes additional locations)

- Outpatient Clinic
- Crtfd Cmty Behavioral Hlth Clnc

- Outpatient Rehabilitation
- Diversion Center
- Specialized Services Outpt Rehab



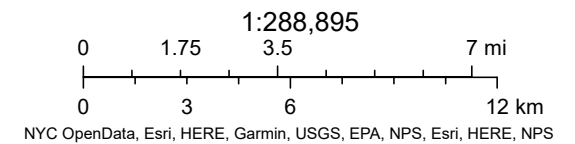
# ArcGIS Web Map



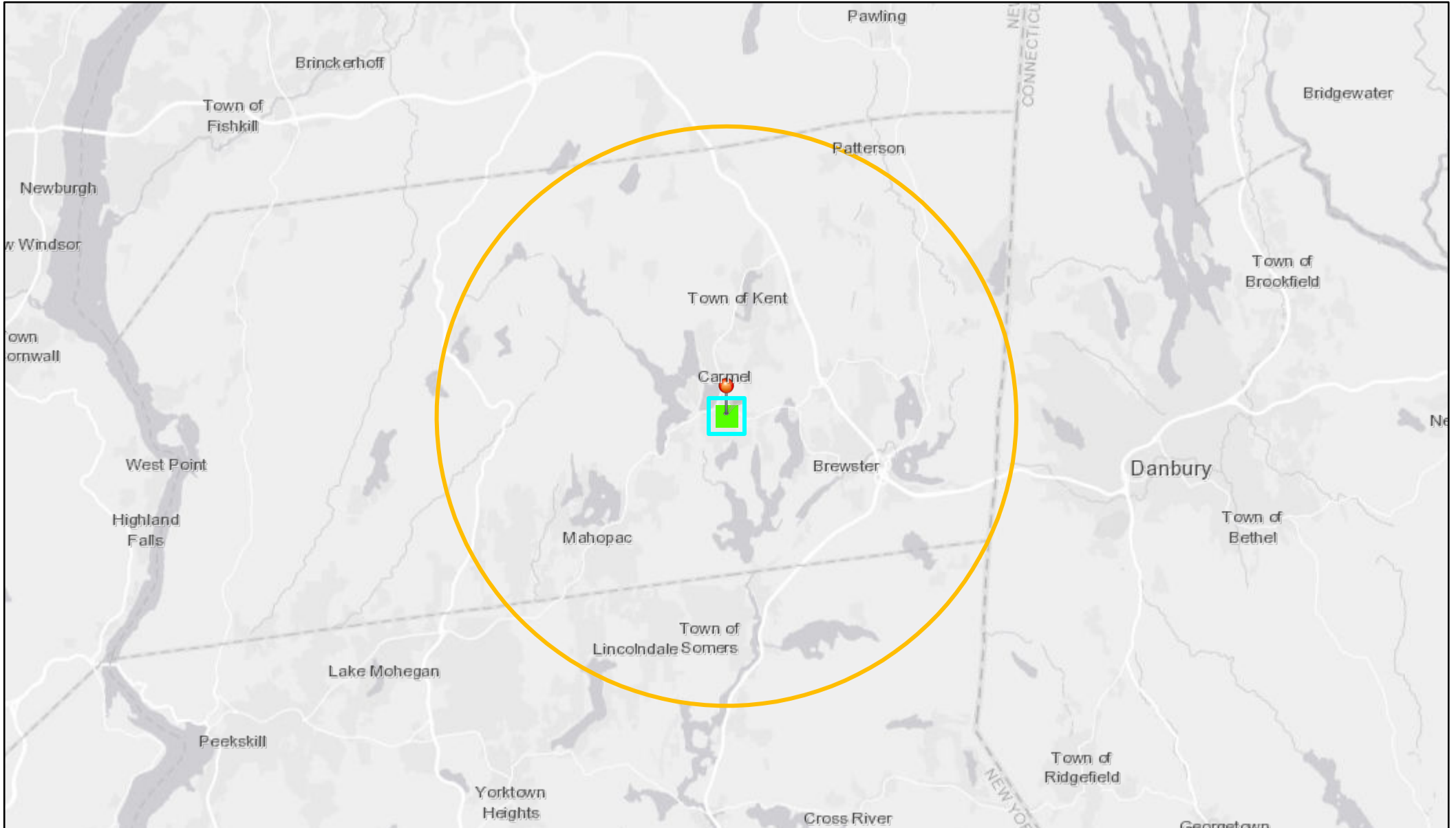
4/23/2024, 10:57:15 AM

Certified SUD Outpatient Treatment Programs (includes additional locations)

- Outpatient Clinic
- Outpatient Rehabilitation

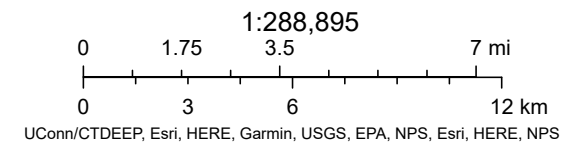


# ArcGIS Web Map



4/23/2024, 11:19:59 AM

■ Inpatient Rehabilitation



---

**New York State Office of Addiction Services and Supports  
Bureau of Certification (OASAS)**

**M E M O R A N D U M**

**TO:** Dena Holmes  
Director, Bureau of Certification

**FROM:** Jeffrey Capitummino

**DATE:** **April 22, 2024**

**SUBJECT: Application Review**  
Applicant: Conifer Park Inc.  
Application #2023.049 / NYSECON # 234061  
Purpose: Change in Ownership  
Counties: Clinton, Monroe, Onondaga, Rensselaer, Schenectady, Warren

---

**Project Summary:**

Conifer Park Inc. submitted a Certification Application requesting the New York State Office of Addiction Services and Supports' (OASAS) approval for a Change in Ownership affecting twelve Operating Certificates where services are provided across six counties.

The new proposed ownership will consist of nine individuals: Robert Meisner (25%), Michael Meisner (25%), Eliyahu Zev Kohn (25%), Joel Basch (10%), Yosef Rabinowitz (5%), Steven Berger (2.5%), Issac Greenfeld (2.5%), David Levitan (2.5%), and Daniel Turkel (2.5%).

According to the applicant, the current ownership structure, an Employee Stock Ownership Plan (ESOP) Trust, will sell all its shares to Upstate Recovery, LLC. Under the terms of the Stock Purchase Agreement, the ESOP Trust will sell its stock in Liberty to Upstate Recovery NY, LLC. Upstate Recovery LLC is owned by the same individuals seeking to acquire Conifer Park, Inc. Following the transaction's closing, the ESOP plan will terminate, and the ESOP Trust will receive the sale proceeds and continue until all the sale proceeds are distributed to its current members. After the conditions outlined in the Stock Purchase Agreement are completed, Upstate Recovery, LLC will transfer its ownership interests in Arms Acres to the nine individuals listed above. These nine individuals will become the direct and sole owners of Arms Acres, Inc. The Stock Purchase Agreement refers to an administrative services agreement being entered into with GHR Group, LLC, and Conifer Park, Inc.

**Need:**

Program services are already in existence and according to the OASAS Client Data System, Conifer Park, Inc., has admitted 4,288 clients for SUD therapy throughout their care system since January 1, 2023, demonstrating the continued need for the services.

A request for final recommendation from the Clinton County Department of Health and Mental Hygiene was sent by the OASAS Bureau of Certification on April 10, 2024, but has not yet been received.

A request for final recommendation from the Monroe County Department of Health and Mental Hygiene was sent by the OASAS Bureau of Certification on April 10, 2024, but has not yet been received.

A request for final recommendation from the Onondaga County Department of Health and Mental Hygiene was sent by the OASAS Bureau of Certification on April 10, 2024, but has not yet been received.

A request for final recommendation from the Rensselaer County Department of Health and Mental Hygiene was sent by the OASAS Bureau of Certification on April 10, 2024, but has not yet been received.

A request for final recommendation from the Schenectady County Department of Health and Mental Hygiene was sent by the OASAS Bureau of Certification on April 10, 2024, but has not yet been received.

A request for final recommendation from the Warren County Department of Health and Mental Hygiene was sent by the OASAS Bureau of Certification on April 10, 2024, but has not yet been received.

OASAS' Central Regional Office's recommendation in support of this application was received on April 12, 2024.

OASAS' Hudson Regional Office's recommendation in support of this application was received on April 12, 2024, and noted "Provider's inpatient service is being monitored following the two patient deaths. A corrective action plan was submitted and approved on 3/28/24".

OASAS' Western Regional Office's recommendation in support of this application was received on April 12, 2024.

**Character and Competence:**

Conifer Park, Inc., established as a domestic business corporation in 1983, has been an OASAS-certified provider since 1995. They currently provide (12) OASAS-certified substance use disorder (SUD) services at twelve locations in New York State. Also, Joint Commission accredited Conifer provides SUD treatment with co-occurring medical and mental health services in their outpatient, opioid, inpatient (171 beds), and medically supervised withdrawal treatment services throughout the following counties: Clinton, Monroe, Onondaga, Rensselaer, Schenectady, and Warren. Conifer Park, Inc. holds twelve OASAS operating certificates.

1. Operating Certificate #10018, Inpatient Rehabilitation Services (171 beds), Glenville, NY.
2. Operating Certificate #11437, Medically Supervised Withdrawal and Stabilization Services, Glenville, NY. (co-located services)

OASAS issued Conifer Park to cease admissions for this service on March 3, 2024, following two patient deaths that occurred within 10 days of each other. A corrective action plan was submitted to OASAS on March 13, 2024. OASAS acknowledged progress related to the corrective action and authorized limited admissions and is closely monitoring the programs.

3. Operating Certificate # 12065, Opioid Treatment Program, Troy, NY. In good standing with OASAS
4. Operating Certificate #12135, Opioid Treatment Program, Schenectady, NY. In good standing with OASAS.
5. Operating Certificate #11809, Opioid Treatment Program, Plattsburgh, NY. In good standing with OASAS.
6. Operating Certificate #11944, Opioid Treatment Program, Liverpool, NY. In good standing with OASAS.
7. Operating Certificate # 10738, Outpatient Services, Troy, NY. In good standing with OASAS.
8. Operating Certificate # 10731, Outpatient Services, Rochester, NY. In good standing with OASAS.
9. Operating Certificate # 10730, Outpatient Services, Schenectady, NY. In good standing with OASAS.
10. Operating Certificate # 10729, Outpatient Services, Glens Falls, NY. In good standing with OASAS.
11. Operating Certificate # 10732, Outpatient Services, Plattsburgh, NY. In good standing with OASAS.
12. Operating Certificate # 10733, Outpatient Services, Liverpool, NY. In good standing with OASAS.

The prospective individual owners have ownership interest in several OASAS-certified entities:

**Yosef Rabinowitz :**

Elev8 Center of New York, LLC (3.75%)

*Two Operating Certificates in good standing:*

New York County

OC# 251112151

Level of care: Part 818 Inpatient Rehabilitation Services

Niagara County

OC# 250312153

Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Services

Recovery Center of Niagara, LLC (40%)

*Two Operating Certificates in good standing:*

Niagara County

OC# 260712351

Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Services

Niagara County  
OC# 260712350  
Level of care: Part 818 Inpatient Rehabilitation Services

**Steven Berger:**

Elev8 Center of New York, LLC (3.75%)  
*Two Operating Certificates in good standing:*  
New York County  
OC# 251112151  
Level of care: Part 818 Inpatient Rehabilitation Services

Niagara County  
OC# 250312153  
Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Services

Urban Recovery House LLC (4.17%)  
*Two Operating Certificates in good standing:*  
Kings County  
OC# 251112175  
Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Service

Kings County  
OC# 251212163  
Level of care: Part 818 Inpatient Rehabilitation Services

**Issac Greenfeld:**

Urban Recovery House LLC (15%)  
*Two Operating Certificates in good standing:*  
Kings County  
OC# 251112175  
Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Service

Kings County  
OC# 251212163  
Level of care: Part 818 Inpatient Rehabilitation Services

**David Levitan:**

Elev8 Center of New York, LLC (3.75%)  
*Two Operating Certificates in good standing:*  
New York County  
OC# 251112151  
Level of care: Part 818 Inpatient Rehabilitation Services

Niagara County  
OC# 250312153

Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Services

Urban Recovery House LLC (4.17%)

*Two Operating Certificates in good standing:*

Kings County  
OC# 251112175

Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Service

Kings County  
OC# 251212163

Level of care: Part 818 Inpatient Rehabilitation Services

**Daniel Turkel:**

Elev8 Center of New York, LLC (3.75%)

*Two Operating Certificates in good standing:*

New York County  
OC# 251112151

Level of care: Part 818 Inpatient Rehabilitation Services

Niagara County  
OC# 250312153

Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Services

Urban Recovery House LLC (4.17%)

*Two Operating Certificates in good standing:*

Kings County  
OC# 251112175

Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Service

Kings County  
OC# 251212163

Level of care: Part 818 Inpatient Rehabilitation Services

**Joel Basch:**

Surfpoint Recovery, LLC (40%)

*Two Operating Certificates in good standing:*

Kings County  
OC#260912330

Level of care: Part 818 Inpatient Rehabilitation Services

Kings County  
OC#260912331

Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Services



Recovery Center of Niagara, LLC (40%)

*Two Operating Certificates in good standing:*

Niagara County

OC# 260712351

Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Services

Niagara County

OC# 260712350

Level of care: Part 818 Inpatient Rehabilitation Services

Urban Recovery House LLC (16.66%)

*Two Operating Certificates in good standing:*

Kings County

OC# 251112175

Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Service

Kings County

OC# 251212163

Level of care: Part 818 Inpatient Rehabilitation Services

Elev8 Center of New York, LLC (15%)

*Two Operating Certificates in good standing:*

New York County

OC# 251112151

Level of care: Part 818 Inpatient Rehabilitation Services

Niagara County

OC# 250312153

Level of care: Part 816.7 Medically Supervised Inpatient Withdrawal & Stabilization Services

Joel Basch is also the Chief Operating Officer of Elev8 Center of New York and meets the OASAS required experience in substance use disorder services.

**Overall Financial Condition of the Provider:**

OASAS' Fiscal Audit and Review Unit completed a fiscal viability review on February 21, 2024, and determined that Conifer Park, Inc. is fiscally viable.

**Adequacy:**

Conifer will maintain all their respective assets, as will Liberty Management of Metropolitan New York, Inc. (owner of the Arms Acres real estate and facility) and Liberty Management of the Capital District, Inc. (owner of the Conifer Park real estate and facility).

**Compliance:**

According to the applicant there will be no immediate changes to any of the service site locations, services provided, or operating budgets. Staffing patterns will remain unchanged.

**Continuity of Care:**

Conifer Park, Inc. is a private community provider of SUD services with inpatient and outpatient services to assist those whose lives are impacted by the disease of addiction. Program services include detoxification, Medication-Assisted Therapy, Psychiatric Services, Medical management, intake and referral services, Recovery Coaching, Fitness/Recreation, and aftercare planning. Services are provided to diverse populations using the latest innovations in evidence-based practices in a caring and respectful environment.

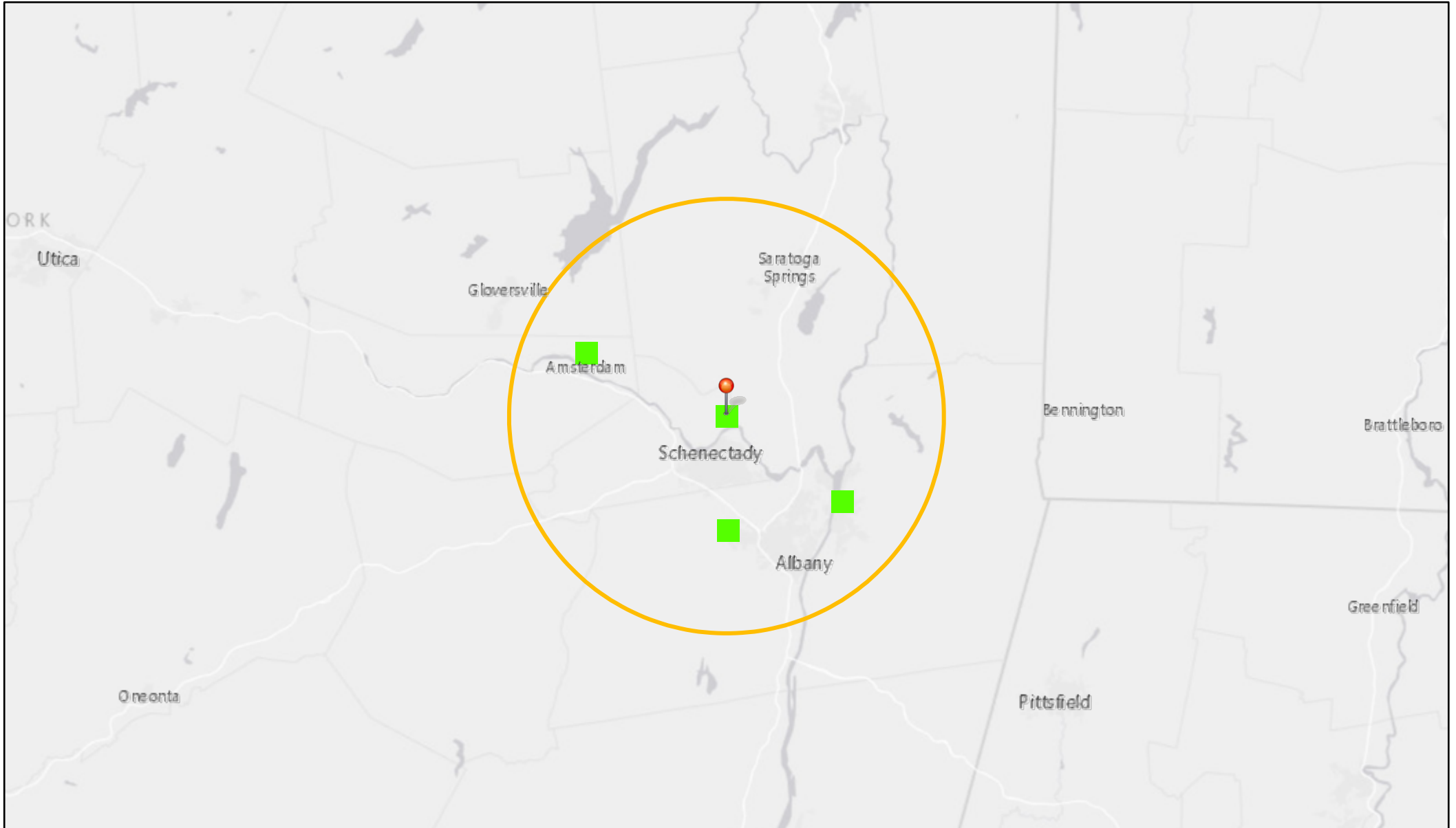
**Recommendation:**

OASAS recommendation for approval rests on the need for additional information and clarification to support the proposed action:


- Copy of all current lease(s) for all certified locations between Liberty Management of Metropolitan NY and Conifer Park, Inc. signed by new owners, including the required OASAS right-to-reentry language.
- Submission of a copy of current and updated company by-laws.
- Submission of a copy of the fully executed Stock Purchase Agreement.
- Submission of documentation to demonstrate the transfer of ownership from Upstate Recovery, LLC to the 9 individuals listed on the application.
- Final recommendation from the Local Government Unit (LGU) of the Clinton County Department of Health and Mental Hygiene.
- Final recommendation from the Local Government Unit (LGU) of the Monroe County Department of Health and Mental Hygiene.
- Final recommendation from the Local Government Unit (LGU) of the Onondaga County Department of Health and Mental Hygiene.
- Final recommendation from the Local Government Unit (LGU) of the Rensselaer County Department of Health and Mental Hygiene.
- Final recommendation from the Local Government Unit (LGU) of the Schenectady County Department of Health and Mental Hygiene.
- Final recommendation from the Local Government Unit (LGU) of the Warren County Department of Health and Mental Hygiene.
- Completion of required background check for prospective owner Joel Basch.
- OASAS review of the administrative services agreement between GHR, LLC and Conifer Park, Inc.

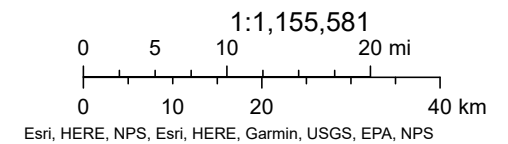
Attachments: LGU Recommendations. maps

# ArcGIS Web Map

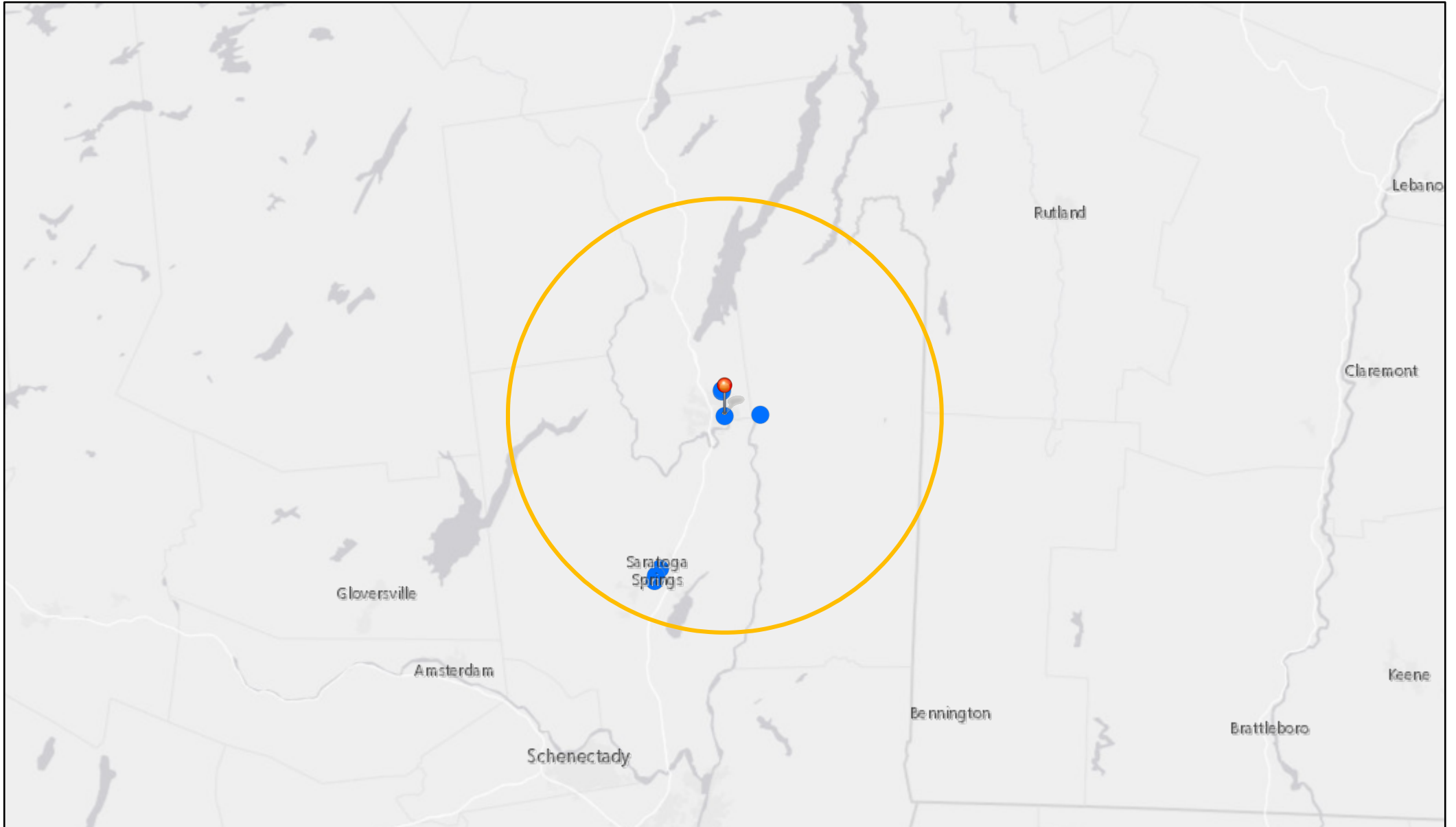


4/23/2024, 11:34:13 AM

 Inpatient Rehabilitation



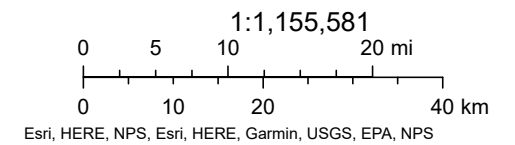
# ArcGIS Web Map



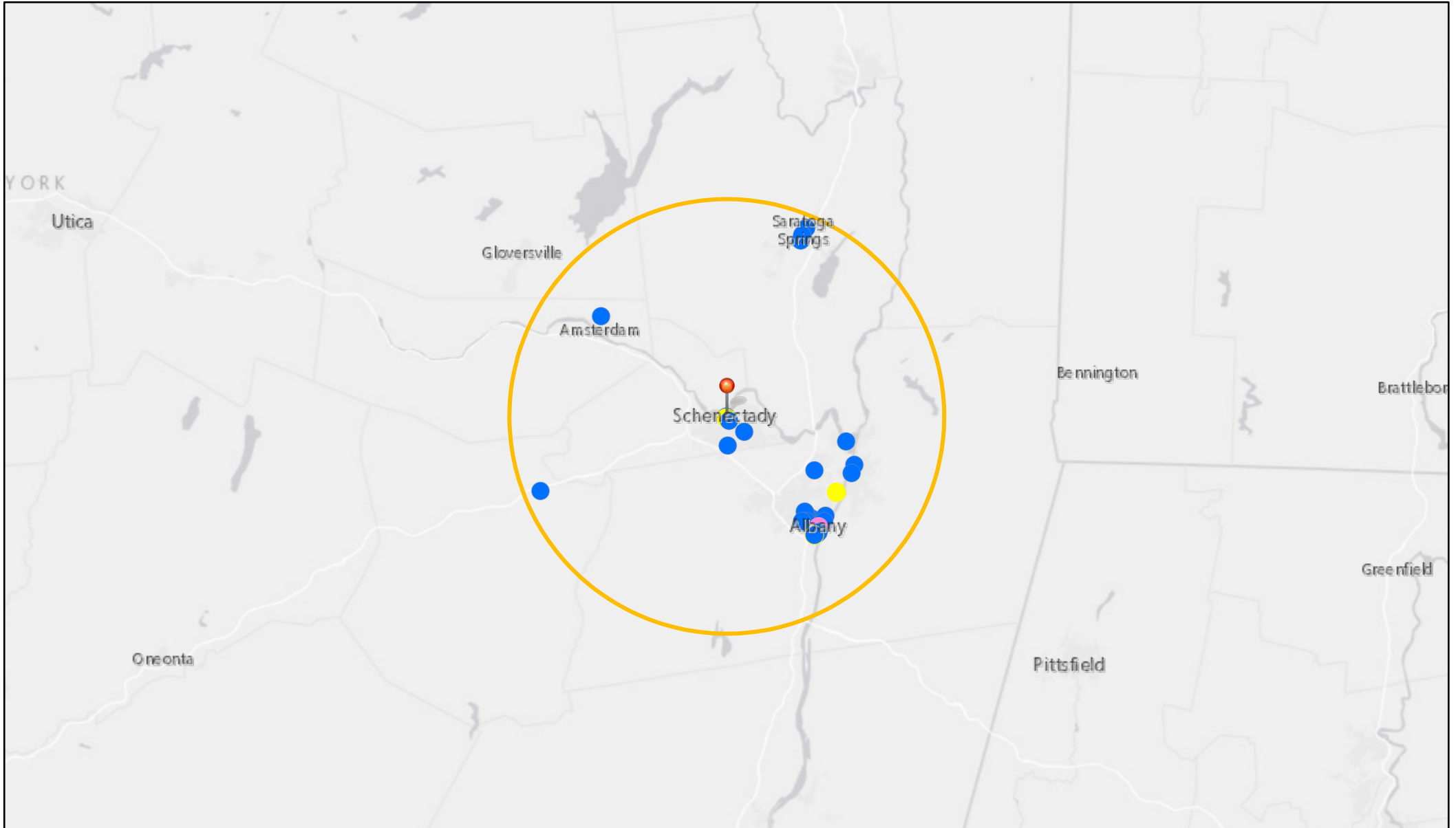
4/23/2024, 11:53:15 AM

Certified SUD Outpatient Treatment Programs (includes additional locations)

● Outpatient Clinic



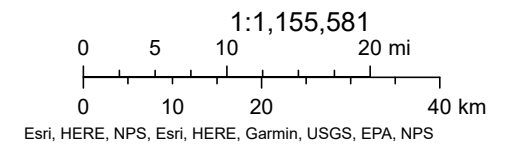
# ArcGIS Web Map



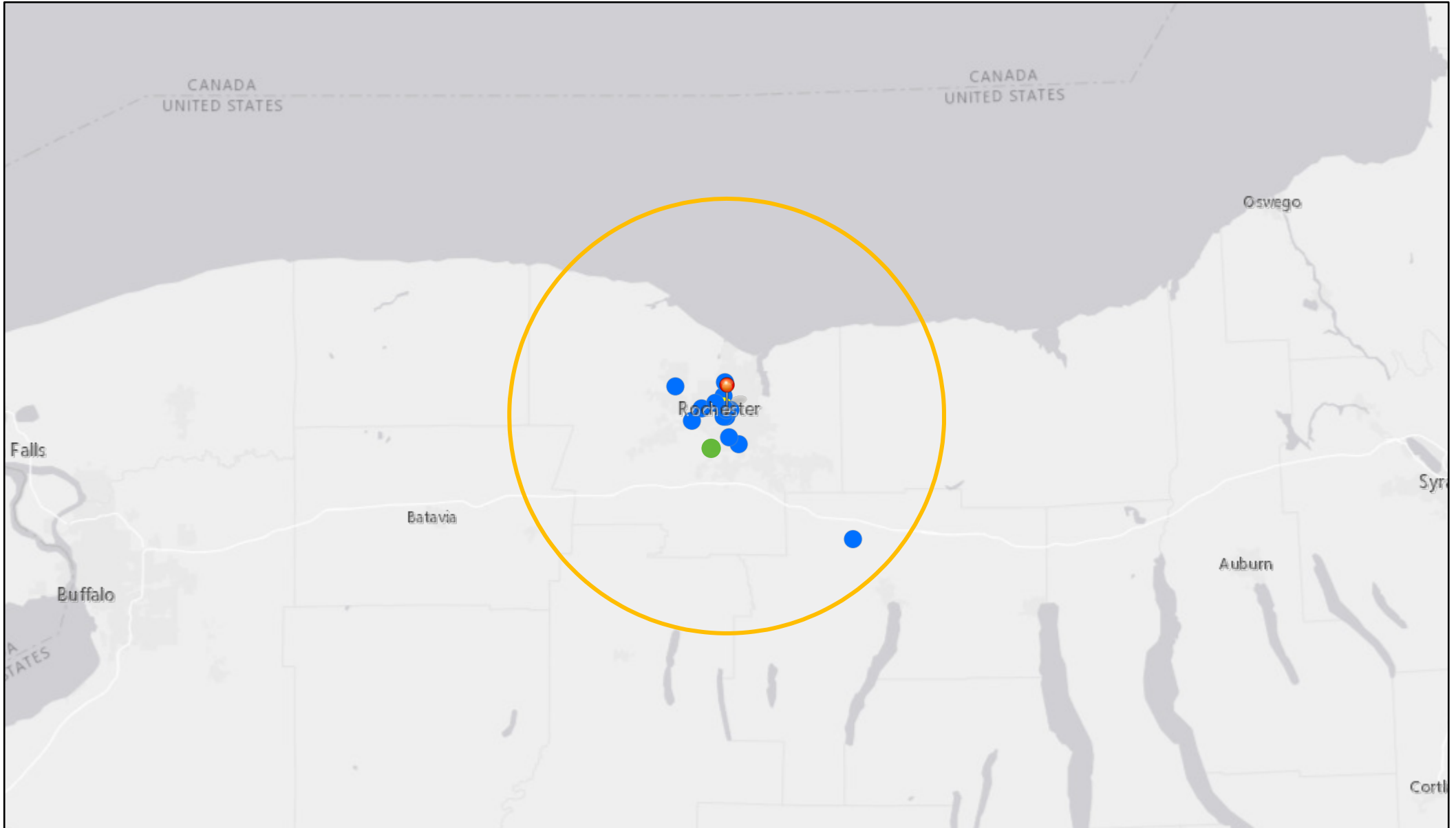
4/23/2024, 11:54:53 AM

Certified SUD Outpatient Treatment Programs (includes additional locations)

- Outpatient Clinic
- Outpatient Rehabilitation
- Telepractice Only OP Clinic



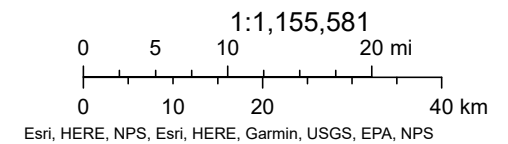
# ArcGIS Web Map



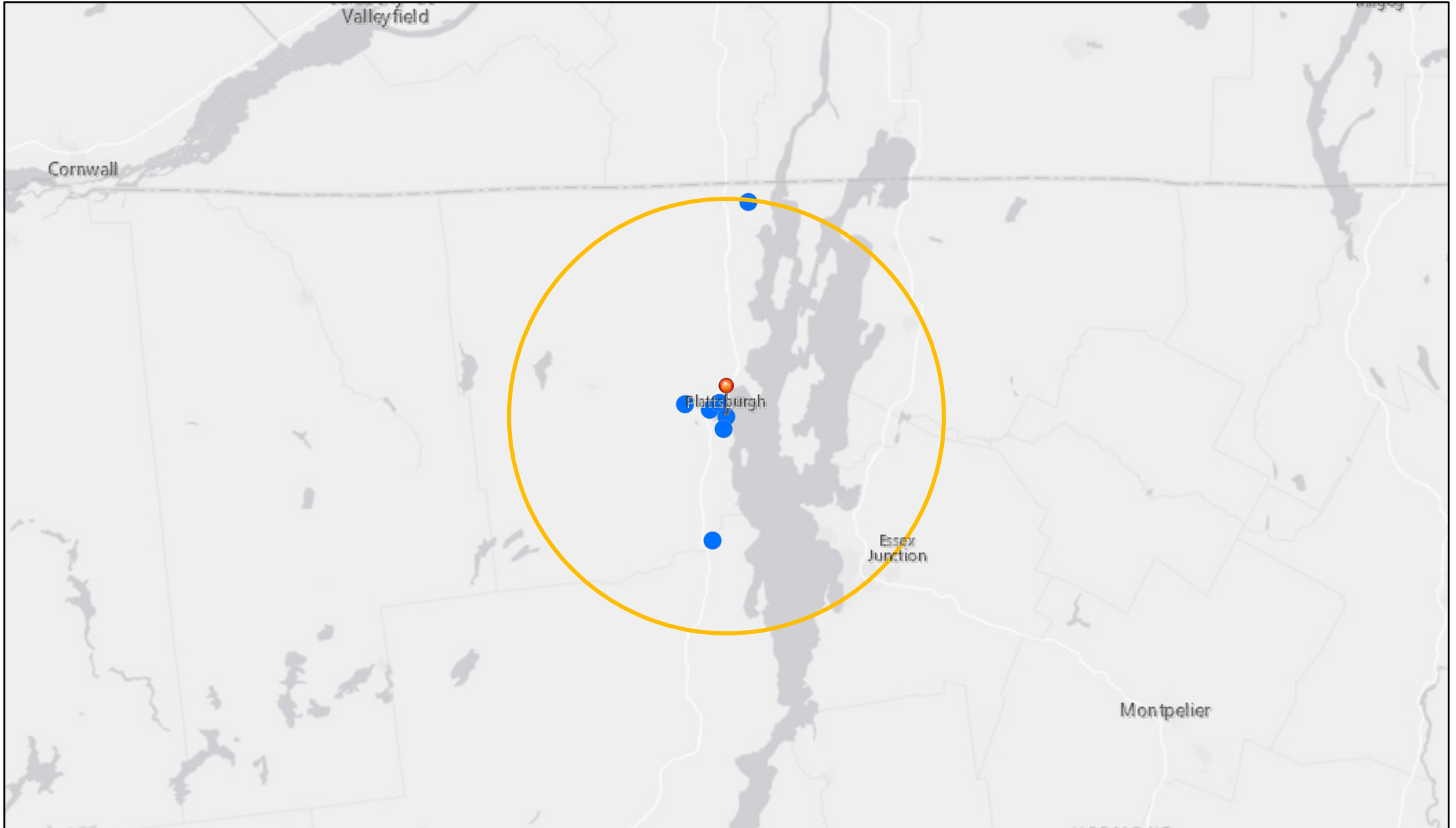
4/23/2024, 11:58:08 AM

Certified SUD Outpatient Treatment Programs (includes additional locations)

- Outpatient Clinic
- Crtd Cmty Behavioral Hlth Clnc
- Outpatient Rehabilitation



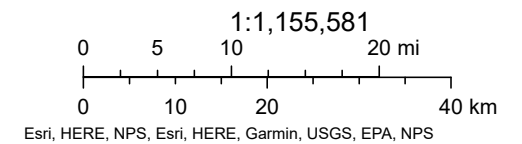
# ArcGIS Web Map



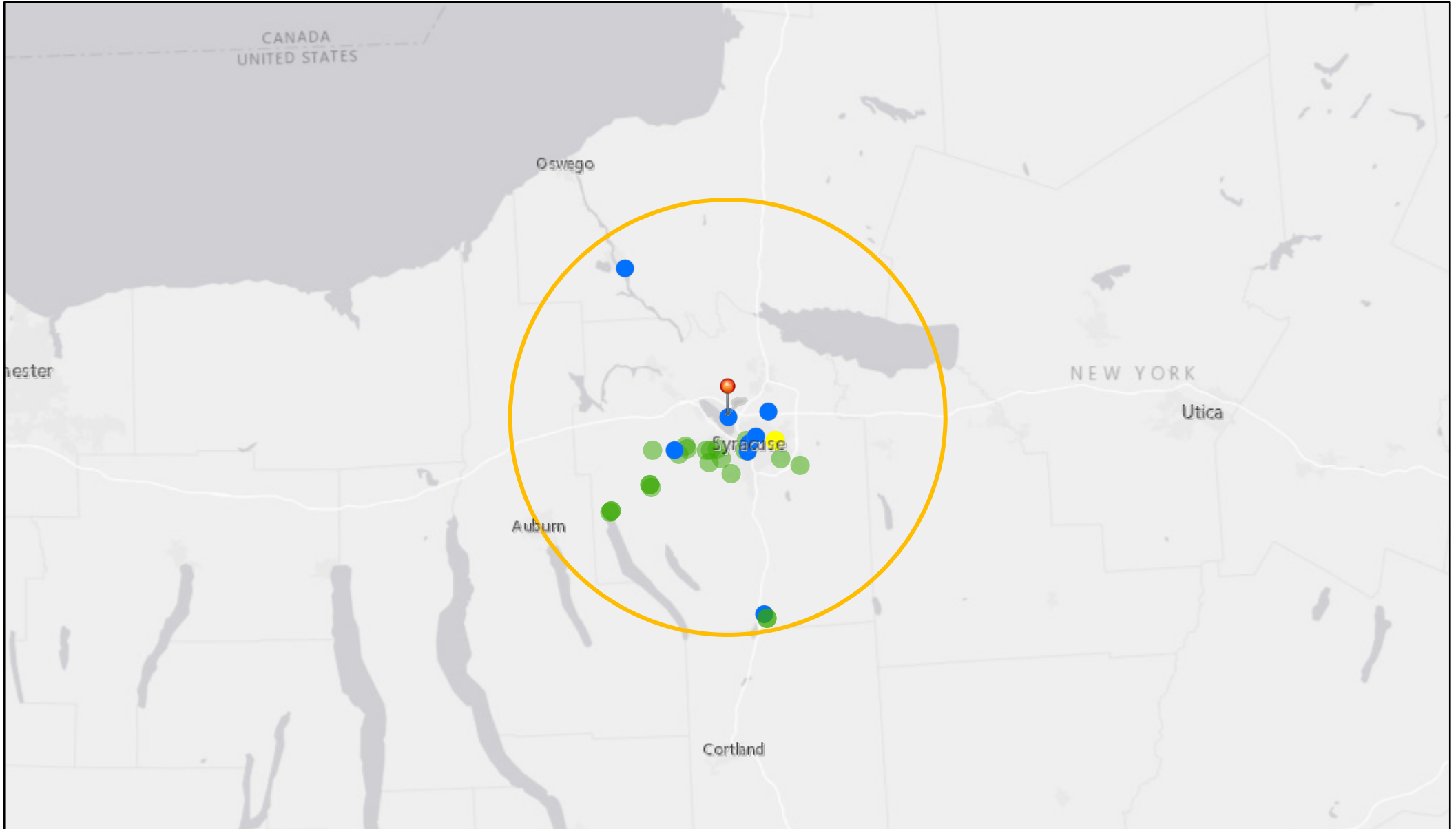
4/23/2024, 11:45:35 AM

Certified SUD Outpatient Treatment Programs (includes additional locations)

● Outpatient Clinic



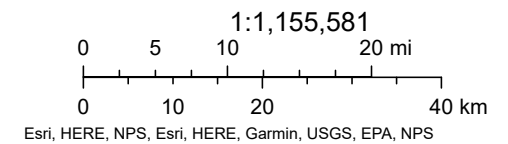
# ArcGIS Web Map



4/23/2024, 12:03:40 PM

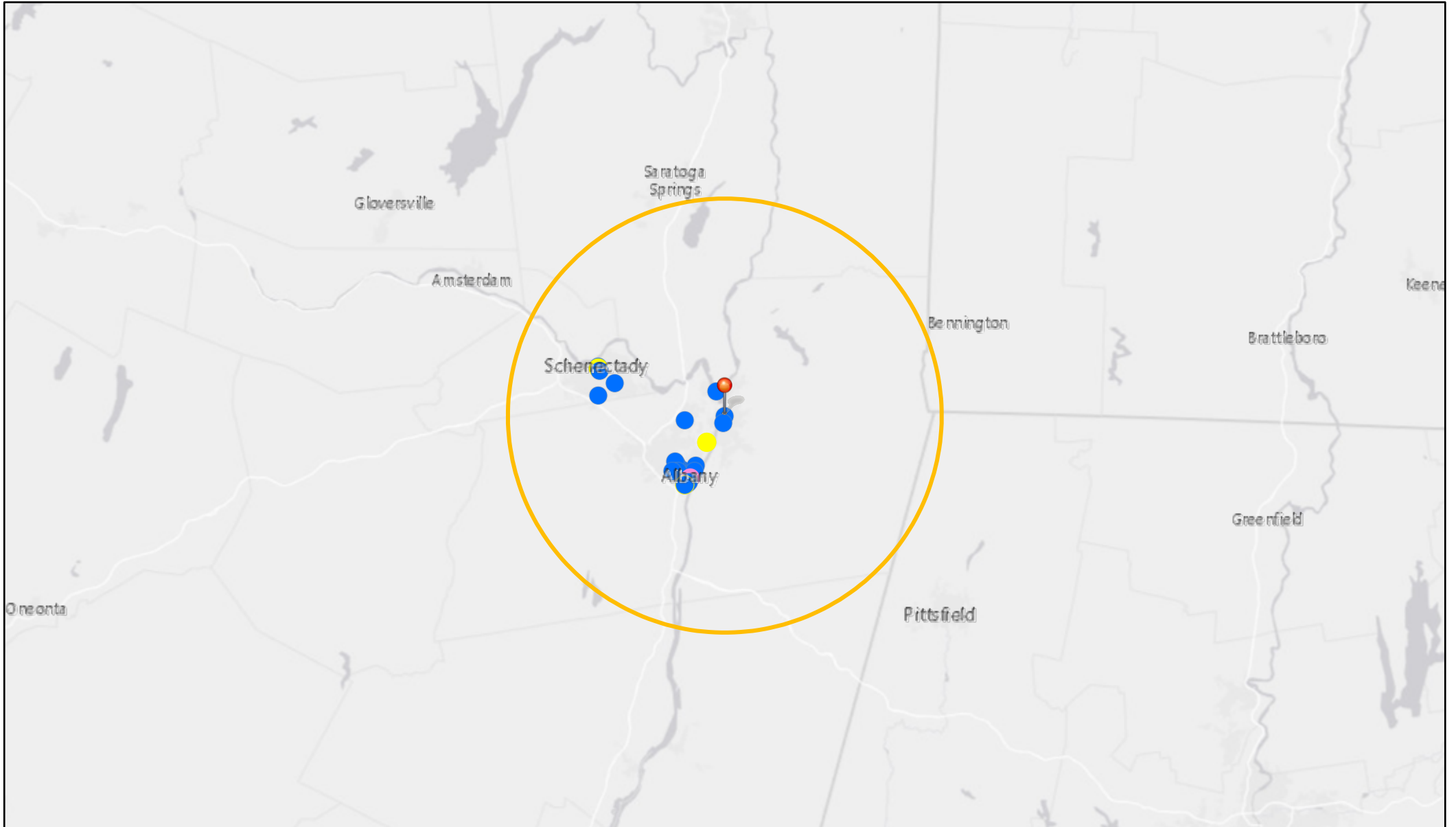
Certified SUD Outpatient Treatment Programs (includes additional locations)

- Outpatient Clinic
- Crtd Cmty Behavioral Hlth Clnc
- Outpatient Rehabilitation





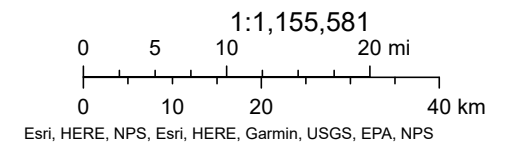
# ArcGIS Web Map



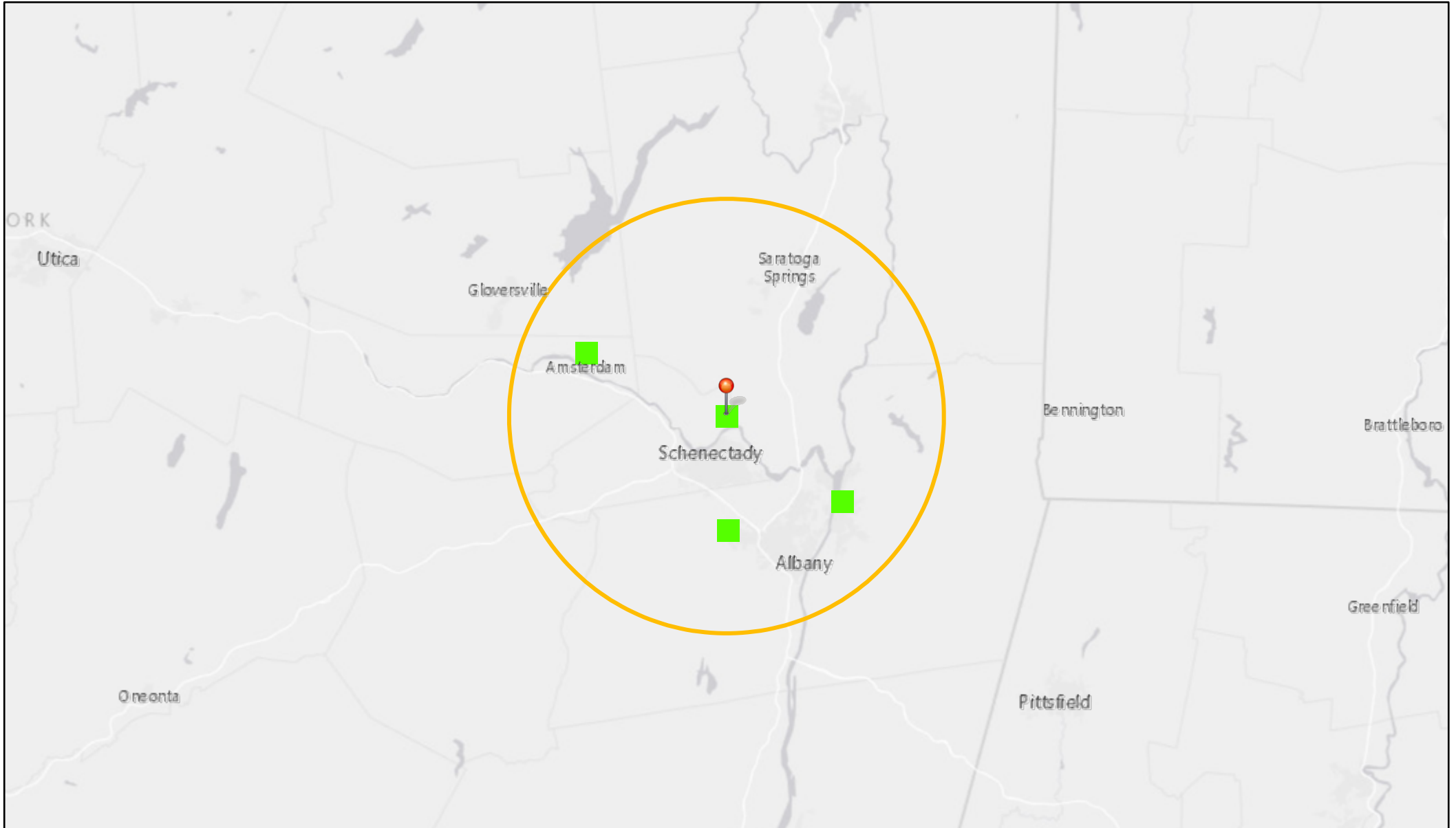
4/23/2024, 11:50:44 AM

Certified SUD Outpatient Treatment Programs (includes additional locations)


- Outpatient Clinic
- Outpatient Rehabilitation
- Telepractice Only OP Clinic

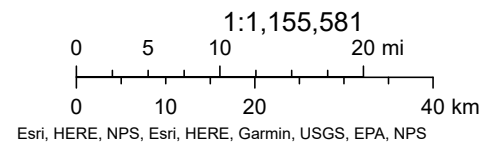


# ArcGIS Web Map

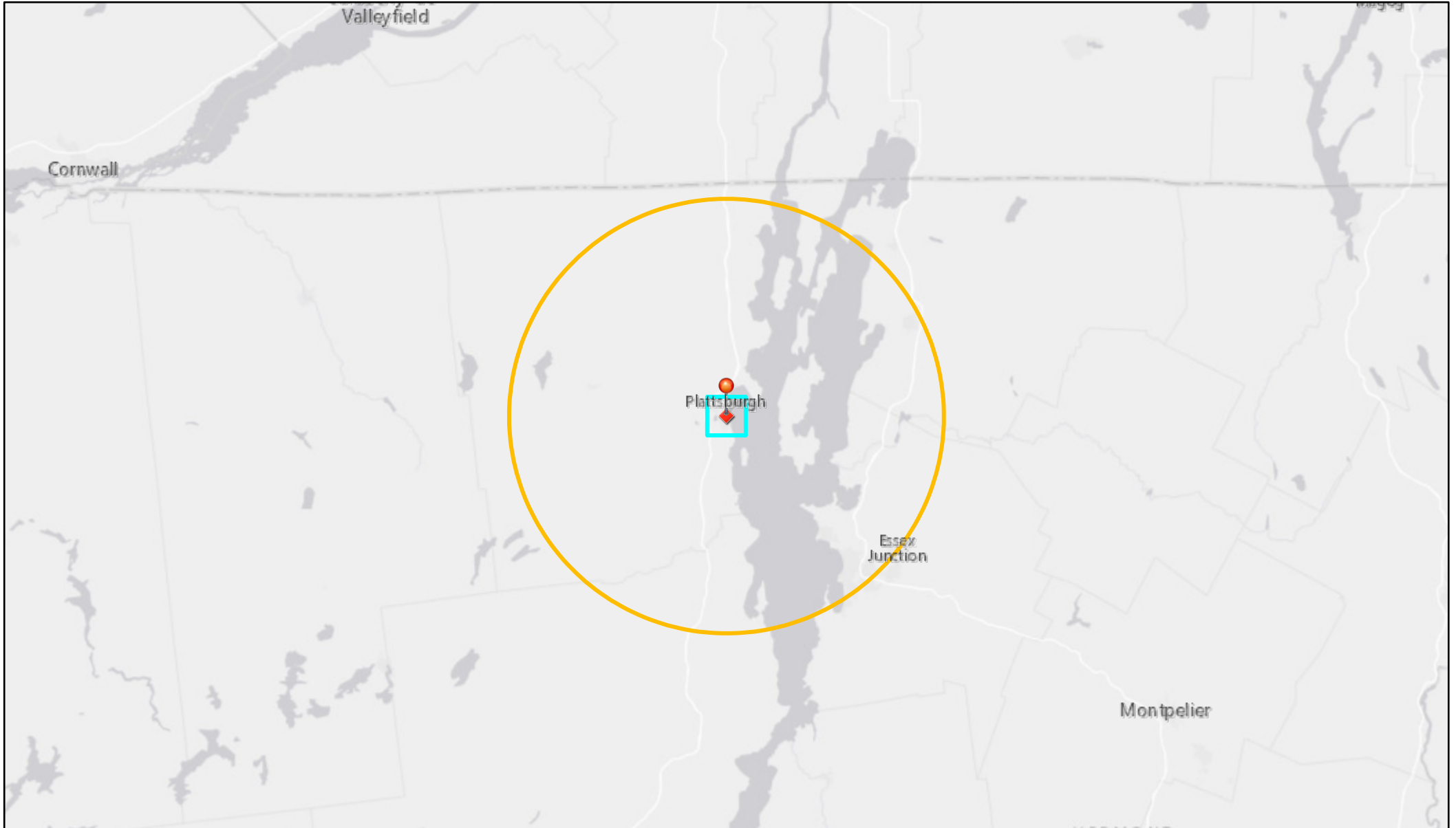


4/23/2024, 11:38:31 AM

 Inpatient Rehabilitation



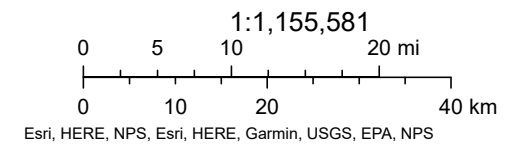
# ArcGIS Web Map



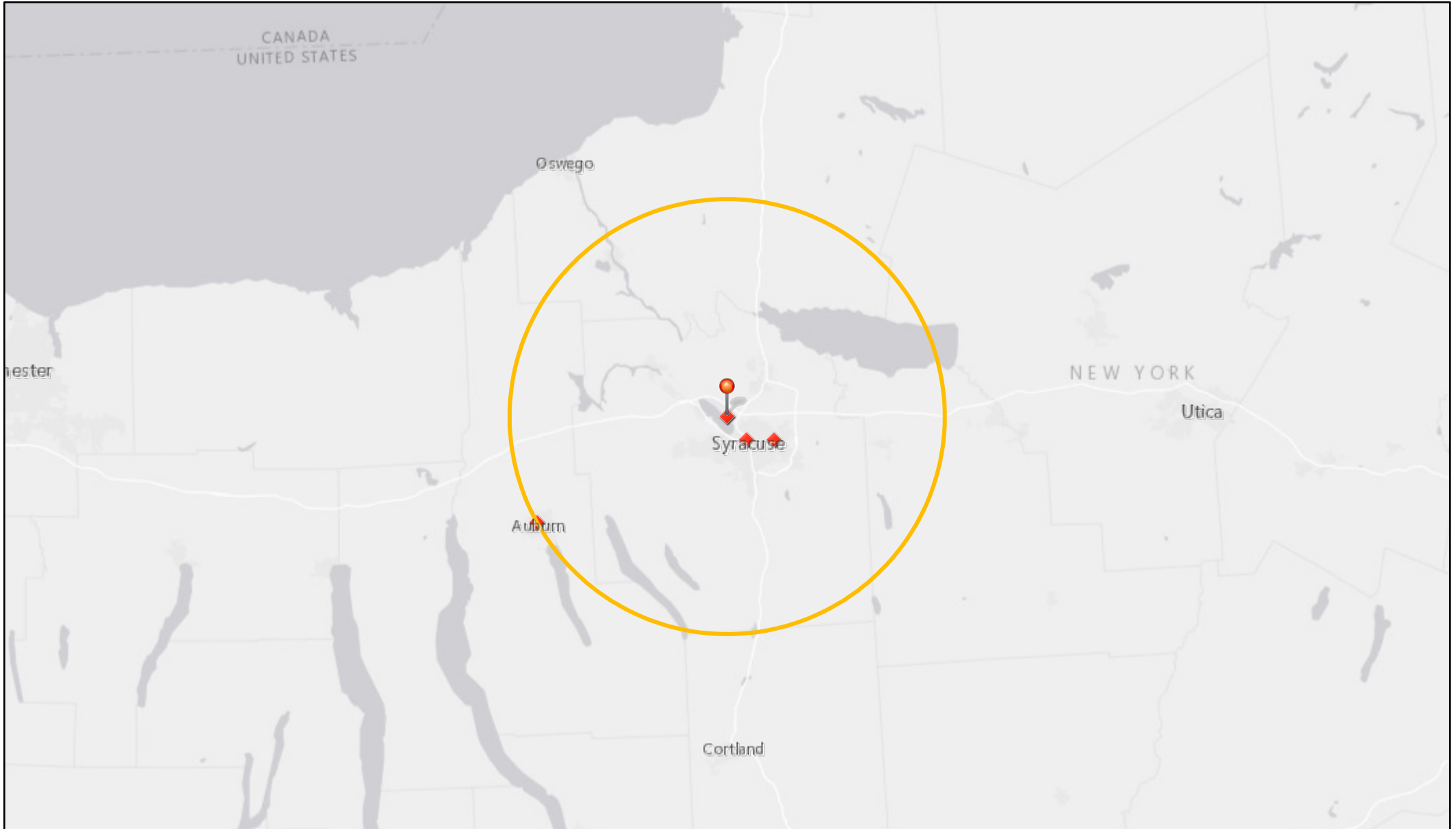
4/23/2024, 12:25:04 PM

Certified Opioid Treatment Programs (includes additional locations)

◆ Opioid Outpatient Treatment



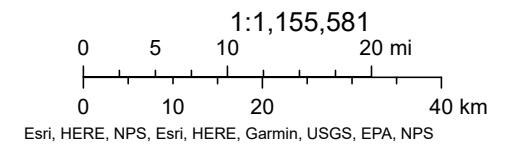
# ArcGIS Web Map



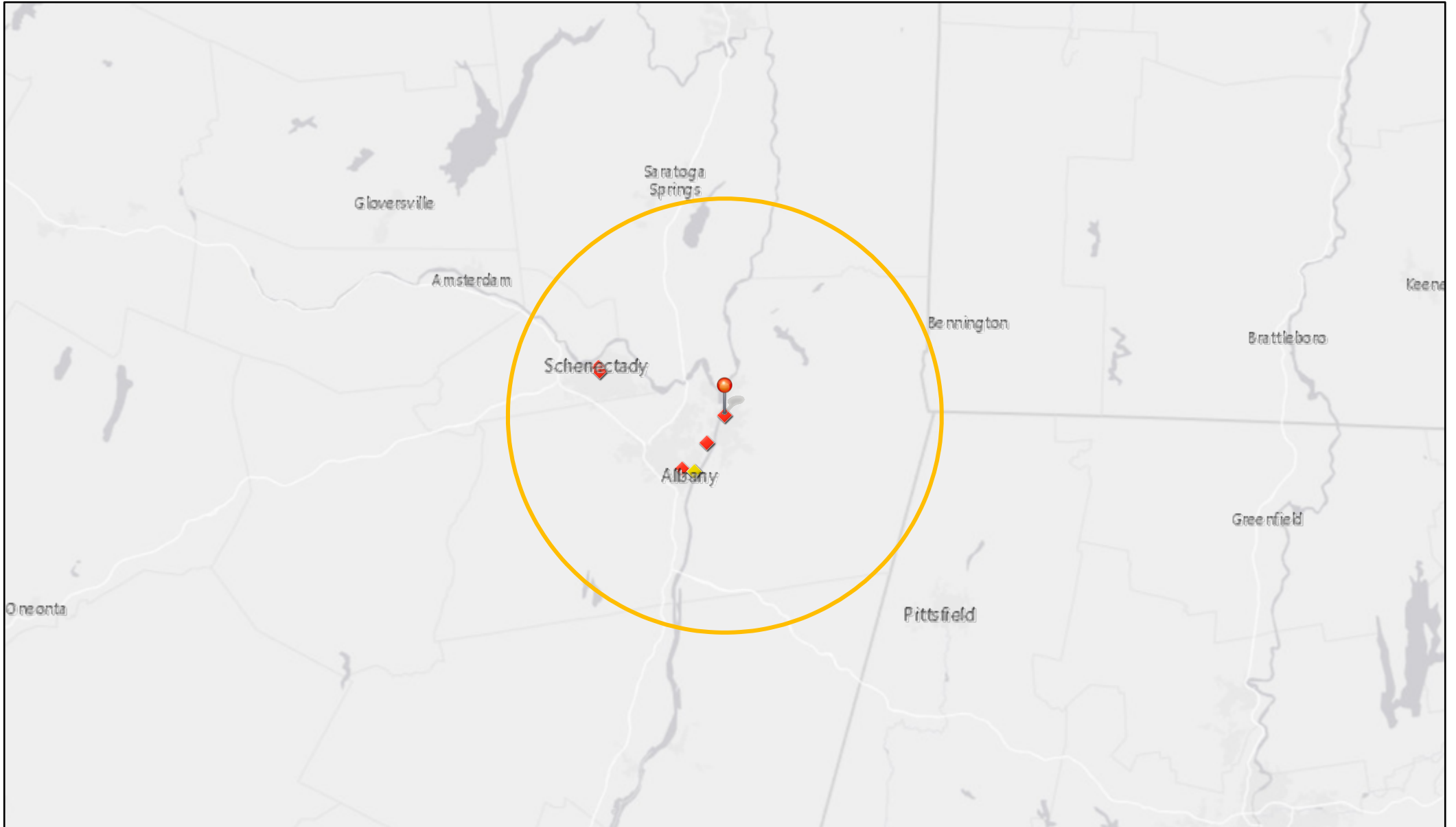
4/23/2024, 11:47:11 AM

Certified Opioid Treatment Programs (includes additional locations)

◆ Opioid Outpatient Treatment



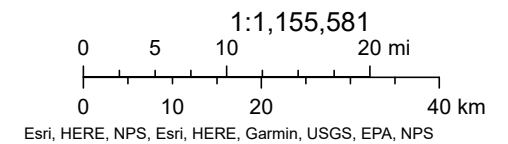
# ArcGIS Web Map



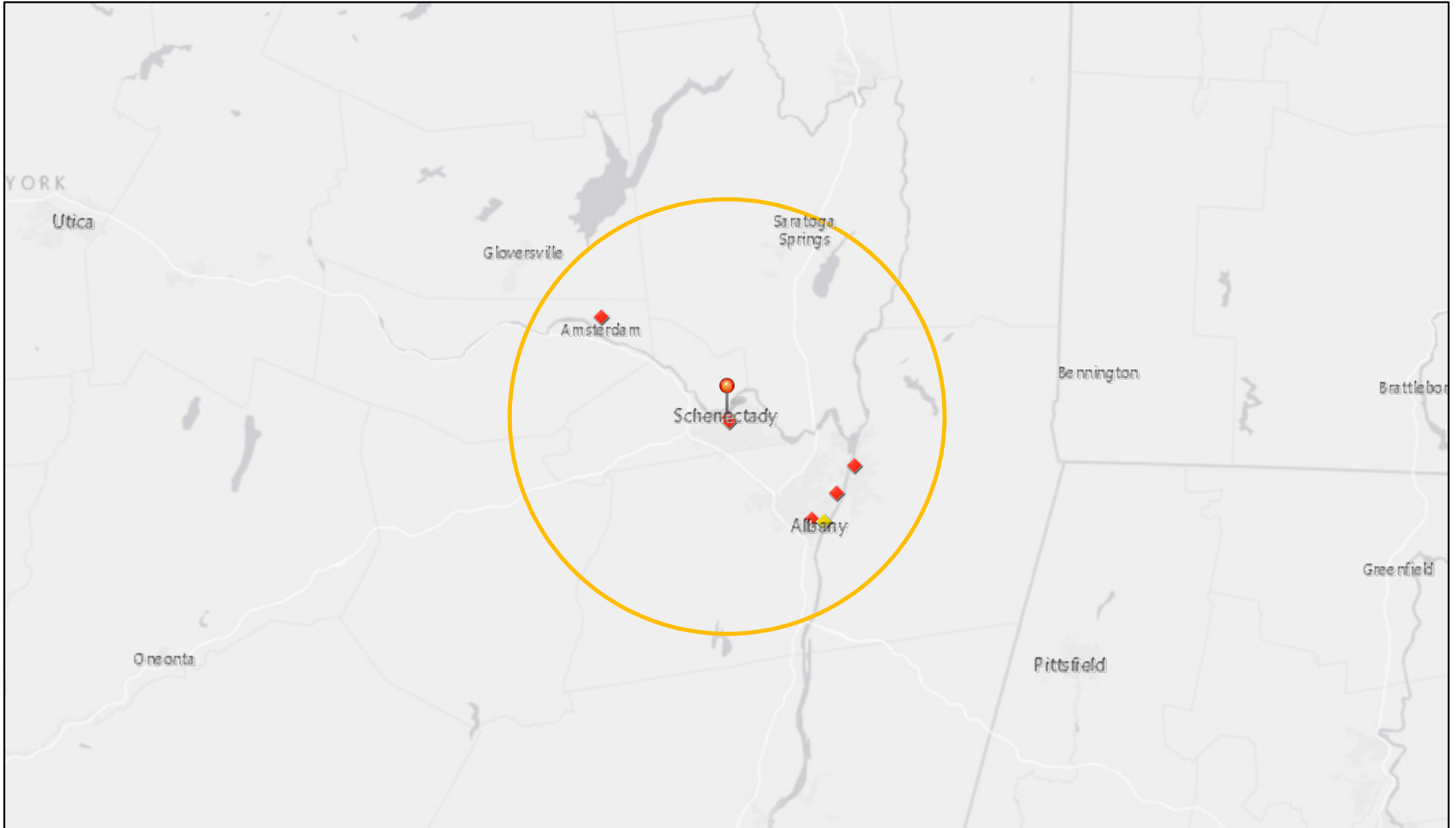
4/23/2024, 11:41:24 AM

Certified Opioid Treatment Programs (includes additional locations)

- ◆ Opioid Outpatient Treatment
- ◆ Medical Maintenance



# ArcGIS Web Map



4/23/2024, 11:43:28 AM

Certified Opioid Treatment Programs (includes additional locations)

- ◆ Opioid Outpatient Treatment
- ◆ Medical Maintenance

